



# **GREEN LAKE COUNTY**

571 County Road A, Green Lake, WI 54941

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**Original Post Date: 05/15/2026**

**Amended Post Date:**

**The following documents are included in the packet for the County Board meeting on April 21, 2026:**

- 1) Amended Agenda
- 2) Minutes – 04/21/2026
- 3) County Manager Update
- 4) Clinical Services Report
- 5) Economic Support Report
- 6) Solar Energy Project Information
- 7) Resolution 11-2026 Relating to Cancellation of Outstanding Checks
- 8) Ordinance 07-2026 Relating to Rezone in the Town of Manchester
- 9) Ordinance 08-2026 Relating to Rezone in the Town of Mackford
- 10) Ordinance 09-2026 Amending Green Lake County Code 257-12, Violations and penalties, Vehicles, All-Terrain/Utility Terrain
- 11) Ordinance 10-2026 Authorizing Highway Committee and Designee to Enter into Contracts with Municipalities within the County
- 12) Committee Appointments



**GREEN LAKE COUNTY**  
**OFFICE OF THE COUNTY CLERK**  
 Samantha Stobbe  
 County Clerk

Office: 920-294-4005  
 FAX: 920-294-4009

**Green Lake County Board of Supervisors**  
**Meeting Notice**

The Green Lake County Board of Supervisors will meet in person and via virtual communication in Room #0902 in the City of Green Lake, Wisconsin on Tuesday, the 19<sup>th</sup> day of May, 2026 at 4:30 PM for the organizational meeting of the Board. Business to be transacted include:

***Amended\* AGENDA***

**County Board of Supervisors**

- Dist. 1 Nancy Hoffmann
- Dist. 2 Charles Buss
- Dist. 3 Andy Brendemihl
- Dist. 4 David Abendroth
- Dist. 5 Mike Skivington
- Dist. 6 Brian Floeter
- Dist. 7 Bob Schweder
- Dist. 8 Nancy Hiestand
- Dist. 9 Bill Boutwell
- Dist. 10 LuAnn Mirr-Frank
- Dist. 11 Harley Reabe
- Dist. 12 Charlie Wielgosh
- Dist. 13 Don Lenz
- Dist. 14 Dennis Mulder
- Dist. 15 VACANT
- Dist. 16 Joe Gonyo
- Dist. 17 Robert Grim
- Dist. 18 Sarah Allen
- Dist. 19 Gene Thom

Virtual attendance at meetings is optional. If technical difficulties arise, there may be instances when remote access may be compromised. If there is a quorum attending in person, the meeting will proceed as scheduled.

**GREEN LAKE COUNTY MISSION:**

- 1) Fiscal Responsibility
- 2) Quality Service
- 3) Innovative Leadership
- 4) Continual Improvement in County Government

1. Call to Order
2. Roll Call
3. Reading of the Call
4. Pledge of Allegiance
5. Minutes of 04/21/2026 meeting
6. Announcements
7. Public Comment (3 min. limit)
8. Appearances
  - Monthly update from County Manager Jason Jerome
  - Report from Clinical Services Department
  - Report from Economic Support Department
  - Presentation on Flock cameras – Sheriff and Chief Deputy
9. Recognition of Service – Kevin Manning, Patrol Sergeant
10. Discussion and Possible action on Solar Energy projects\*
11. Resolutions
  - Res. 11-2026 Relating to Cancellation of Outstanding Checks
12. Ordinances
  - Ord. 07-2026 Relating to Rezone in the Town of Manchester – Lake Farms LLC
  - Ordinance 08-2026 Relating to Rezone in the Town of Mackford – Dale D. Lohrey
  - Ordinance 09\*-2026 Ordinance Amending Green Lake County Code § 257-12, Violations and penalties, Vehicles, All-Terrain/Utility-Terrain
  - Ordinance 10\*-2026 Authorizing Highway Committee and Designee to Enter into Contracts with Municipalities within the County
13. Budget Adjustments
  - Spring Lake Parking Lot
14. Committee Appointments
15. Departments to Report on June 16, 2026
16. Closed Session
  - Closed session, pursuant to WI Stat. 19.85 (1)(g), conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved. Discussion and action on disallowance of claim.
17. Reconvene into Open Session
18. Future Agenda Items for Action & Discussion
19. Adjourn

Given under my hand and official seal at the Government Center in the City of Green Lake, Wisconsin, this 14<sup>th</sup>\* day of May, 2026.

Samantha M. Stobbe, Green Lake County Clerk

This meeting will be conducted and available through in person attendance or audio/visual communication. Remote access can be obtained through the following link:

**Microsoft Teams meeting**

**Join: [Join Meeting Now](#)**

Meeting ID: 276 886 763 844 146

Passcode: JD9cj3YL

[Need help?](#) | [System reference](#)

**Dial in by phone**

+1 920-666-7424,,109027272# United States, Appleton

[Find a local number](#)

Phone conference ID: 109 027 272#

# TO BE APPROVED AT THE MAY 19 2026 COUNTY BOARD MEETING

## GREEN LAKE COUNTY

### *BOARD PROCEEDINGS*

### *ORGANIZATIONAL MEETING*

*April 21, 2026*

The Green Lake County Board of Supervisors met in organizational session, Tuesday, April 21, 2026 at 9:00 AM via remote access and in person access for the regular meeting of the Board.

The Board was called to order by County Clerk Samantha Stobbe. Roll call taken – Present (in person) – 17, Absent – 1 (Bill Boutwell-District 9), Vacant – 1 (District 15)

| <u>Supervisor</u> | <u>Supervisor Districts</u> |
|-------------------|-----------------------------|
| Nancy Hoffmann    | 1                           |
| Charles Buss      | 2                           |
| Andy Brendemihl   | 3                           |
| David Abendroth   | 4                           |
| Mike Skivington   | 5                           |
| Brian Floeter     | 6                           |
| Bob Schweder      | 7                           |
| Nancy Hiestand    | 8                           |
| Sue Wendt         | 10                          |
| Harley Reabe      | 11                          |
| Charlie Wielgosh  | 12                          |
| Don Lenz          | 13                          |
| Dennis Mulder     | 14                          |
| Joe Gonyo         | 16                          |
| Robert Grim       | 17                          |
| Sarah Allen       | 18                          |
| Gene Thom         | 19                          |

### READING OF THE CALL

The Green Lake County Board of Supervisors will convene via virtual communication and in person at the Government Center in the City of Green Lake, Wisconsin on Tuesday the 21<sup>st</sup> day of April, 2026 at 9:00 AM for the organizational meeting of the Board. Business to be transacted includes:

CALL TO ORDER  
ROLL CALL  
READING OF THE CALL

# TO BE APPROVED AT THE MAY 19 2026 COUNTY BOARD MEETING

PLEDGE OF ALLEGIANCE

OATH OF OFFICE – JUDGE MARK SLATE

ELECTION OF CHAIR

ELECTION OF VICE CHAIR

ELECTION OF HIGHWAY COMMITTEE

INTRODUCTION OF COUNTY BOARD SUPERVISORS

MINUTES OF 03/17/2026 MEETING

ANNOUNCEMENTS

ORGANIZATION DIRECTION TO COMMITTEES AND ADOPTION OF RULES OF THE COUNTY BOARD

PUBLIC COMMENT (3 minute limit)

APPEARANCES

- Monthly Update from County Manager Jason Jerome
- Report from Aging/Long Term Support Department
- Report from Children & Family Services Department
- Conservation Poster Contest Awards – 9:45
- Student appearances relating to County Government Day – 10:30
- Legislative Report from Rep. Alex Dallman
- Presentation on Flock cameras- Sheriff and Chief Deputy

EMPLOYEE RECOGNITION AWARDS FOR 2025

RESOLUTIONS

- Resolution 09-2026 Recognition of Service to GLC
- Resolution 10-2026 Creating County Memorial Tree Program

ORDINANCES

- Ordinance 06-2026 Rezone in the Town of Brooklyn – Owner: Jonathan J. & Donna M. Schulz

2025 ANNUAL REPORTS

BUDGET ADJUSTMENT

- Radio Tower Driveway – Sheriff/Admin

COMMITTEE APPOINTMENTS

DEPARTMENTS TO REPORT ON May 19, 2026

FUTURE AGENDA ITEMS FOR ACTION & DISCUSSION

ADJOURN

Given under my hand and official seal at the Government Center in the City of Green Lake, Wisconsin this 16<sup>th</sup> day of April, 2026

Samantha M. Stobbe

Green Lake County Clerk

## PLEDGE OF ALLEGIANCE

1. The Pledge of Allegiance to the Flag was recited.

## OATH OF OFFICE – JUDGE MARK SLATE

2. Circuit Court Judge Mark Slate issued the Oath of Office to all supervisors. County Clerk Samantha Stobbe requested that all supervisors sign the printed oath so it can be placed on file in the County Clerk's office.

# TO BE APPROVED AT THE MAY 19 2026 COUNTY BOARD MEETING

## INTRODUCTION OF COUNTY BOARD SUPERVISORS

Each County Board Supervisor gave a brief introduction of themselves including District area.

## ELECTION OF CHAIR

County Clerk Samantha Stobbe called for nominations for County Board Chair.

2. **Motion/second (Buss/Reabe)** to nominate Dave Abendroth for Chair. Clerk Stobbe called for any additional nominations 3 times. **Motion/second (Reabe/Schweder)** to close nominations and cast a unanimous ballot for Dave Abendroth as Chair. Motion carried with no negative vote.
3. Chair Abendroth was seated to preside over the remainder of the meeting.

## ELECTION OF VICE CHAIR

5. Chair Abendroth called for nominations for County Board Vice Chair. Deputy County Clerk Karissa Rohde and Corporation Counsel Jeff Mann will act as tellers.
6. Supervisor Buss nominated Supervisor Bob Schweder for Vice Chair. Supervisor Don Lenz nominated Gene Thom for Vice Chair. Chair Abendroth called for any additional nominations 3 times. **Motion/second (Reabe/Hoffman)** to close the nominations. Motion carried with no negative vote. Votes compiled by secret ballot and tallied by tellers. Final results: Bob Schweder – 6, Gene Thom – 10. Gene Thom declared as Vice Chair.

## ELECTION OF HIGHWAY COMMITTEE

7. Chair Abendroth advised this committee will consist of 5 members and called for nominations. Nominations received as follows: Supervisor Chuck Buss nominated Dennis Mulder, Supervisor Dennis Mulder nominated Chuck Buss, Supervisor Harley Reabe nominated Bob Schweder, Supervisor Bob Schweder nominated Charlie Wielgosh, and Supervisor Don Lenz nominated Harley Reabe. Chair Abendroth called for additional nominations 3 times. **Motion/second (Buss/Floeter)** to cast a unanimous ballot for the Highway committee. Motion carried with no negative vote.

## MINUTES OF 03/17/2026 MEETING

8. **Motion/second (Schweder/Reabe)** to approve the minutes of the March 17, 2026 County Board meeting with no additions or corrections. Motion carried with no negative vote.

## ANNOUNCEMENTS

9. The next meeting of the County Board will take place on May 19, 2026 at 4:30 PM.

# TO BE APPROVED AT THE MAY 19 2026 COUNTY BOARD MEETING

10. Chair Abendroth asked that the County Board Supervisors who have previously sat on the Board contact IT to replace their iPads within the upcoming weeks.
11. The Board of Supervisors was also reminded to hand in their vehicle insurance paperwork that showed the limits on their insurance for per diem mileage payment purposes.
12. Land Conservation Poster Contest winners and Flock camera presentation will be removed from today's agenda.

## ORGANIZATION DIRECTION TO COMMITTEES AND ADOPTION OF RULES OF THE COUNTY BOARD

13. Chair Abendroth stated that the committees will be chosen by the Chair, Vice Chair and County Administrator. He reminded all supervisors that a Chair and Vice Chair will need to be elected at the first meeting of each committee and will remain in that position for the two year term ending in 2028. Corporation Counsel Jeff Mann provided an overview of a few of the current rules including the inability to chair a meeting remotely, conflicts of interest, and the absence of a quorum. *Motion/second (Thom/Grim)* to adopt Rules of the County Board for the two year term.

## PUBLIC COMMENT (3 minute limit)

14. Sheriff Mark Podoll, 571 County Road A, spoke on the reasoning for moving Flock cameras to the May County Board meeting.

## APPEARANCES

15. County Manager, Jason Jerome welcomed new and returning Supervisors to the Board.
16. Ryan Bamberg, Aging/ADRC Unit Manager gave a presentation on the current happenings in that department. Discussion held. Supervisor Skivington commended Ryan for the work his department is doing.
17. Supervisor Robert Grim, District 17, left the meeting.
18. Lisa Schiessl, Children & Family Unit Manager gave an overview of the department she supervises. County Manager, Jason Jerome spoke on the importance of a proactive approach instead of a reactive approach to the cases the entire HHS department handles. Discussion held.
19. Veteran's Service Officer Jon Vandeyacht introduced the students from the 4 area high schools attending Student Government Day. Students gave a brief summary of the roles of the departments they had visited earlier in the morning.
20. Representative Alex Dallman, gave a legislative report to the Board including updates on the State budget, and road funding.

# TO BE APPROVED AT THE MAY 19 2026 COUNTY BOARD MEETING

## EMPLOYEE RECOGNITION AWARDS FOR 2025

21. Chair Abendroth recognized the following employees for their years of service to Green Lake County. 5 year employees receive a certificate of recognition and the others receive a certificate and a \$25.00 gas card.

5 years: Erika Herwig, Jessica Mclean, Amy McClelland, Allison Meyer, Mabel Plueddeman, Kyla Respalje, Lisa Rollin, Breanna Seuffer, Becki Sonnenberg

10 years: David Cornelius, Jordan Dornfeld, Allison Kavanaugh, Elizabeth Matuzeski, Deb Mirr, Jon Vandeyacht, Bonnie Walker

15 years: Sara Radloff, Lynn Ryan, Ron Severson, Claire Wendt, Jennifer Zeleske

20 years: Becky Pence

25 years: Dawn Brantley, Kelly Schueler, Amy Thoma

## RESOLUTIONS

22. Resolution 09-2026 Recognition of Service to the Green Lake County Board. **Motion/second (Buss/Allen)** to adopt Resolution 09-2026 – Ayes – 16, Nays – 0, Absent – 2 (Boutwell, Grim), Abstain – 0, Vacant – 1 (District 15). Resolution 09-2026 passed as adopted.
23. Resolution 10-2026 Creating County Memorial Tree Program. **Motion/second (Skivington/Allen)** to adopt Resolution 10-2026. Discussion held. 16– Ayes – 17, Nays – 0, Absent – 2 (Boutwell, Grim), Abstain – 0, Vacant – 1 (District 15). Resolution 10-2026 passed as adopted.

## ORDINANCES

24. Ordinance 06-2026 Rezone in the Town of Brooklyn – Owner: Jonathan J. & Donna M. Schulz. **Motion/second (Thom/Buss)** to enact Ordinance 06-2026. Discussion held. Roll vote on motion to enact Ordinance 06-2026. Ayes – 15, Nays – 0, Absent – 2 (Boutwell, Grim), Abstain – 1 (Lenz), Vacant – 1 (District 15). Ordinance 06-2026 passed as enacted.

## 2025 ANNUAL REPORTS

25. **Motion/second (Buss/Mulder)** to accept the 2025 annual reports as presented. Motion carried with no negative vote.

## BUDGET ADJUSTMENT

# TO BE APPROVED AT THE MAY 19 2026 COUNTY BOARD MEETING

26. Radio Tower Driveway – move 12,545.00 from contingency to Radio Tower Capital outlay for half of the cost of paving the radio tower driveway easement at the Green Lake Campground. **Motion/second (Mulder/Reabe)** to approve the budget adjustment. Roll call vote – Ayes - 16, Nays – 0, Absent – 2 (Boutwell, Grim), Vacant – 1 (District 15), Abstain - 0. Motion carried.

## COMMITTEE APPOINTMENTS

27. Chair Abendroth recommended the following appointments with the Board’s approval:
- Appoint Derek Kohn to the Veteran’s Service Office Commission with a term ending 12/01/2026.
  - Reappoint Patricia Brandstetter to the Health Advisory Committee with a term ending 04/21/2028.
  - Reappoint Dr. Abigail Puglisi to the Health Advisory Committee with a term ending 04/21/2028.
28. **Motion/second (Thom/Reabe)** to approve the appointment as presented. Motion carried with no negative vote.

## DEPARTMENTS TO REPORT ON May 19, 2026

29. The Behavioral Health Unit and Economic Support Unit will present in May. Sheriff Podoll and Chief Deputy Vande Kolk will also have a presentation on Flock cameras.

## FUTURE AGENDA ITEMS FOR ACTION AND DISCUSSION

30. None

## ADJOURN

31. County Board Chairman Abendroth adjourned the meeting at 11:31AM.

Respectfully Submitted,  
*Samantha M. Stobbe*  
Samantha M. Stobbe  
County Clerk



# Green Lake County

County Board  
May 19th, 2026

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The purpose of this report is to provide committee members with a clear summary of the 2027 budget development timeline, expectations communicated to departments, and the formal process required for requesting new positions or increases in position hours.

## 1. Overview of 2027 Budget Kickoff Communication

Departments have been formally notified that the 2027 budget process has begun. The County Manager emphasized that projected personnel cost increases will likely absorb most available funds, and departments are expected to keep operational budget increases as close as possible to 0% over 2026 levels. Departments were asked to review operational needs first, consult administration before proposing projects or non-routine requests, and ensure the budget appears on oversight agendas in May and June.

## 2. Timeline for the 2027 Budget Process

Key dates include: May budget kickoff; June–August department submissions and committee reviews; July 10 deadline for small departments; August 7 deadline for large departments; August–October staff compilation; September–October Manager presentation to Finance; and November 10 final adoption at public hearing.

## 3. New Position Analysis Requirements

New positions or increases to hours require a multi-step review: departmental preparation of full justification; administrative review with pay group determination; Oversight Committee review; and final County Board approval through resolution.

## 4. Summary for Committee Awareness

Committees should be aware that operational budgets must remain level unless justified; personnel costs will significantly shape department budgets; strict deadlines must be met; new positions require formal review; and budget discussion must be included in committee agendas during upcoming months.

During the month, several notable developments occurred.

Nicole, our new AP/Payroll Coordinator, has continued to assume additional responsibilities and has quickly become a valuable member of the team. Her contributions and adaptability have made a positive impact on our operations.

Additionally, Amanda Thoma, along with the Sheriff, Chief Deputy, Communications Sergeant, and myself, met to discuss the transition of Medical Examiner functions to Amanda and her office effective June 1. Amanda also presented an overview of this transition to the Public Safety & Judicial Committee. I am currently working on scheduling a meeting with the District Attorney to ensure alignment across departments as this transition moves forward.

Looking ahead, I plan to present the 2027 wage resolution to this committee in the coming months. Following committee review, the resolution will move to the Finance Committee and then to the full County Board for approval, with the goal of inclusion in the 2027 budget.

Respectfully submitted,

Jason Jerome

County Manager



# GREEN LAKE COUNTY

## OFFICE OF THE FINANCE DIRECTOR

Kayla Yonke, Finance Director  
kyonke@greenlakecountywi.gov

Office: 920-294-4070  
FAX: 920-294-4135

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### 2027 Budget Timeline

May – Budget kick-off e-mail from County Manager

June – August

- Department Heads and Managers complete 2027 requested budget spreadsheets
- Budget development meetings with County Manager and/or Finance Director
- Department Heads discuss with committee of jurisdiction regarding proposed 2027 budget

July 10<sup>th</sup> – Deadline for small Departments initial 2027 Department Budget sheets to finance director

August 7<sup>th</sup> – Deadline for Large Departments initial 2027 Department Budget sheets to finance director

July – August – Wage Resolution to July Finance & August County Board

August – October

- Compile budget: meet with department heads and or committees of jurisdiction if deemed necessary

September - October

- County Manager preliminary budget presentation to Finance Committee and Approval for Publication

November 10<sup>th</sup>

- Public Hearing – County Board Approval/Adoption of 2027 Budget

**GREEN LAKE COUNTY  
BEHAVIORAL HEALTH  
DEPARTMENT**

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## NEW POSITION ANALYSIS

This form is to be completed for all new position requests or requests for increasing hours of an already-approved part-time position.

### DIRECTIONS:

All steps of the New Position Analysis form must be followed. Establishment of a new position or an increase in hours of a part-time position are subject to final approval by the County Board. The approval must be granted prior to submission of the department budget to the County Administrator for compiling of the county budget for the next year.

(a) The department head is required to consult with the County Administrator and HR Coordinator prior to considering new position requests concerning position responsibilities and compensation plan placement. The requesting department head shall present the completed form along with position title, job description, proposed wage classification, justifying rationale, any State or Federal mandates, how the position fits within the department, budget implications (i.e. salary/fringe, office equipment, software, furniture, etc.) and proposed resolution. The department head may also consult with the Financial Manager concerning position funding and budget issues. The department head completes the New Position Analysis form and submits the request to the County Administrator. If the County Administrator approves, the request moves on to step (b) or if rejected returned to the department head.

(b) The requesting department head shall present the completed form along with justifying rationale, job description and resolution to their oversight Committee. The Committee will review the request and vote to approve or deny the request. If the oversight Committee approves, the request moves on to step (c). The Department head shall keep their committee apprised of the status of the department's new position request through the budget process.

(c) The requesting department head shall present the completed form along with justifying rationale, job description and resolution to the Personnel Committee. The Personnel Committee will review the request and vote as to whether or not they support the request as proposed. The request then moves on to step (d).

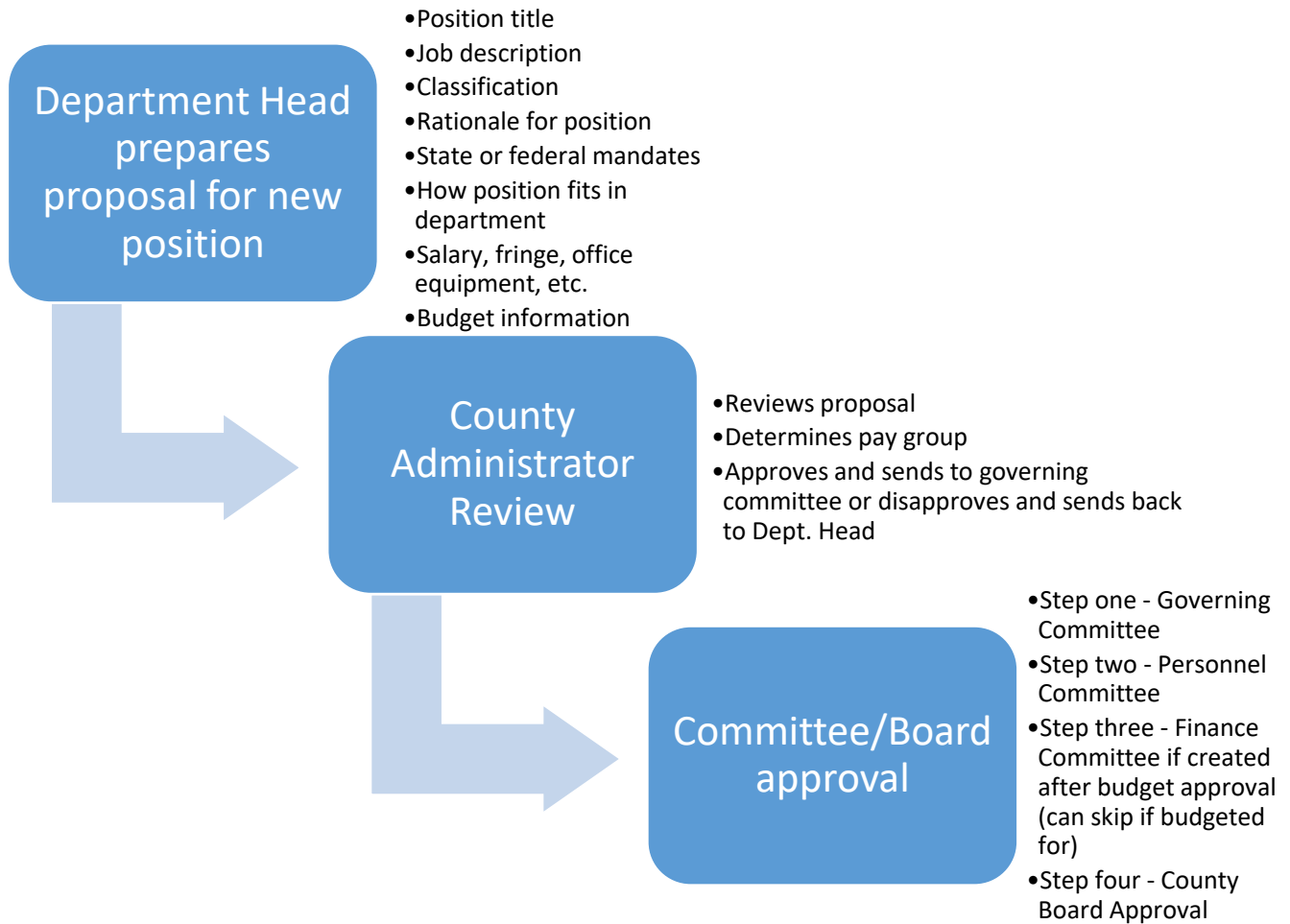
(d) The request shall be presented to the Finance Committee for review and approval of the fiscal note as included in the county board resolution if the new position is created after the annual budget has already been adopted. If the new position is to be included in an upcoming budget process, it need not go to Finance Committee at this time. The request then moves on to step (e).

(e) Finally, the request shall be presented to the County Board in resolution form for final approval if a new position is to be established or an increase in hours is recommended. The resolution will include the approval of the County Administrator and the votes of the Committee of Jurisdiction, Personnel Committee and the Finance Committee (if applicable).

(f) The action of the County Board will be final, although the County Board may refer the resolution back to an appropriate committee if more information is required.

(g) Once the County Board approves the new position, the Department Head may begin the hiring process with the HR Coordinator.

**NEW POSITION REVIEW FLOW CHART**



Once the County Board approves the new position, the Department Head may begin the hiring process with the HR Coordinator.

NEW POSITION ANALYSIS

New position

Increased part-time

Additional existing position (attach job description, do not need to complete C, D, E, G, & H)

Department:

Date:

Department Head:

- B. Please provide justification for the position (be specific as to reasons why this position is needed, include reasons why present staff cannot accomplish tasks):

Suggested Title:

Full Time

Part Time

Hours

County Administrator / HR Coordinators Recommended Classification: Pay Group:

C. General Description of the Position:

D. Typical Examples of Work to be Performed (in detail):

1. \_\_\_\_\_  
\_\_\_\_\_
2. \_\_\_\_\_  
\_\_\_\_\_
3. \_\_\_\_\_  
\_\_\_\_\_
4. \_\_\_\_\_  
\_\_\_\_\_
5. \_\_\_\_\_  
\_\_\_\_\_
6. \_\_\_\_\_  
\_\_\_\_\_
7. \_\_\_\_\_  
\_\_\_\_\_
8. \_\_\_\_\_  
\_\_\_\_\_

E. Minimum Qualification of a Candidate:

Education:

Experience:

F: Funding

Annual costs (with full family insurance coverage):

| Group | Hourly | Annual | Retirement | Security | Health Ins. | Life Ins. | Work Comp |
|-------|--------|--------|------------|----------|-------------|-----------|-----------|
|       |        |        |            |          |             |           |           |

1. Where will the funding for this position come from:
2. What Equipment will need to be purchased (Desk, PC, Laptop, iPad, Calculator, Sit/Stand Desk, Bookcase(s)/Shelving, File Cabinets, Phone/Cell Phone, Etc)?

Is office space presently available Where?

Estimated Equipment Cost:

Is the Cost in the Department Budget?

3. Grand total cost, all items, current fiscal year:

4. Therefore, annual cost of salary and fringe:

G. Supervisory Responsibility (if applicable):

1. in brief detail, explain the supervisory authority this position will have (if any):

2. Number of Employees directly supervised: Indirectly:

List Title of employees reporting to this position:

H. Who will this person report to?

\*\*\*\*\*

**County Administrator Action:**

Position Approved: \_\_\_\_\_ Date: \_\_\_\_\_

Comments:

\*\*\*\*\*

**Personnel Committee Action:**

Position Approved: \_\_\_\_\_ Date: \_\_\_\_\_

By a vote of \_\_\_\_\_ Ayes, \_\_\_\_\_ Nay, \_\_\_\_\_ Absent/Abstention

\*\*\*\*\*

**Finance Committee Action:**

Fiscal Note Approved: \_\_\_\_\_ Date: \_\_\_\_\_

By a vote of \_\_\_\_\_ Ayes, \_\_\_\_\_ Nay, \_\_\_\_\_ Absent/Abstention

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**County Board Action:**

Approved: \_\_\_\_\_ Date: \_\_\_\_\_

By a vote of \_\_\_\_\_ Ayes, \_\_\_\_\_ Nay, \_\_\_\_\_ Absent/Abstention

# PROGRAMS

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Outpatient

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Crisis & Adult Protective Services

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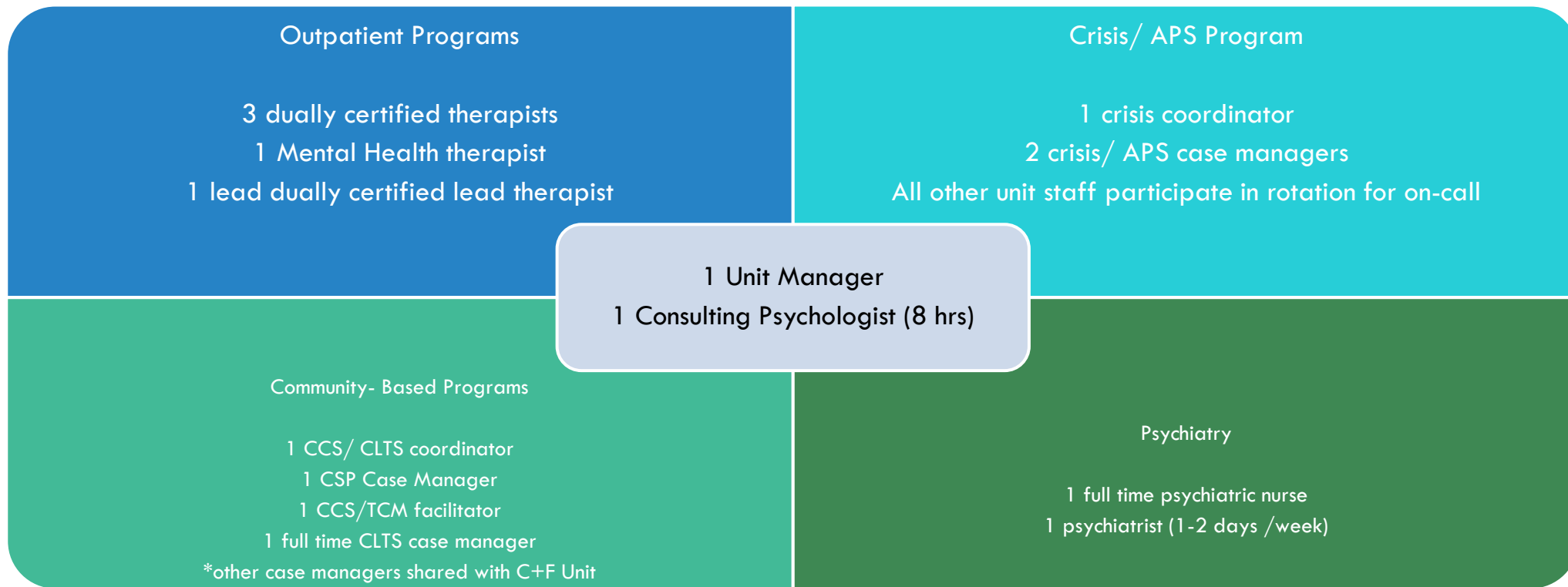
Community Support Program

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CCS

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Children's Long Term Waiver  
Program



# BEHAVIORAL HEALTH UNIT

# Outpatient Treatment

- Individual therapy
- Group therapy
- Psychiatry and Medication Management
- Intoxicated Driver Program

Total clinic caseload is approximately 500 people

Offer in person, telehealth, and school-based treatment options for therapy

# CRISIS

## Mobile Response

- \* Evaluate for Safety
- \* Least-restrictive, community-based options FIRST
- \* Evaluate for Chapter 51 Criteria
- \* 400-450 calls/ year; average 37 calls/month

On-call rotation shared by all unit staff



# ADULT PROTECTIVE SERVICES (APS)

\* Was added to this unit in 2025 to support increased after-hours coverage

\* Responsible for investigating reports of abuse, neglect, or self neglect of vulnerable adults which can include elderly adults or those with disabilities

\* Like crisis, we look for the least restrictive option to preserve the dignity and autonomy of the person we are helping while protecting safety

\* 118 Adult Protective Services calls in our first year

Psychosocial rehabilitation beyond what can be offered in the office or more intensive than outpatient

These programs can be more flexible, can include in-home supports, and take a wrap around approach to services beyond talk therapy

1. Comprehensive Community Services- CCS
2. Community Support Program- CSP
3. Targeted Case Management- TCM

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## COMMUNITY-BASED PROGRAMS

# CHILDREN'S LONG-TERM WAIVER-CLTS

Children with severe emotional disturbance, physical or developmental disability

- Support and Services Coordinator (care management)
- Medicaid-based program assists with services/ supplies, etc. not otherwise covered by Medicaid
- Some examples can include respite care, medical supplies, specialized therapeutic supports, home modifications, etc.

Program has grown from 8 kids to near 50 over the past 5 years due to changes made at state level

# BEHAVIORAL HEALTH TRENDS

Wisconsin's statistics for prevalence of mental health and substance use are slightly higher than the national average:

- \* 24.8% of Wisconsinites experienced “any mental health diagnosis” (compared to 23% nationally)
- \* 18.8% of adult Wisconsinites experienced a substance use disorder compared to 18% nationally; more drastic difference for alcohol
- \* In WI, 58% of people presenting for substance use treatment presented for help with alcohol use compared to 50% nationally

Increased referrals across all programs including crisis calls:

- Clinicians average a net gain of 2-3 new clients per month, however we have been able to reduce waitlist time for a first appointment by working with clinical interns
- Crisis calls have increased greatly over the past several years, but there have been much fewer hospitalizations:
  - In 2025 there were 50 hospitalizations, 27 of these were involuntary
  - 10 years ago, there were an average of 70 hospitalizations per year, with approximately 50 of those being involuntary

# BEHAVIORAL HEALTH TRENDS CONTINUED

Age or “Phase of Life” related concerns have been significant:

- \* Increase in youth/ adolescent referrals
- \* School-based offices are at capacity
- \* Also seeing an increase in referrals for older adults as well as “caregiver stress/ burnout” as a reason for seeking support
- \* Across Wisconsin, older adults account for about 20% of deaths due to suicide, with older men being one of the most at-risk populations

# BEHAVIORAL HEALTH TRENDS- SUBSTANCE USE SERVICES

Alcohol-related issues continues to be the most prevalent concern

Increase in referrals related to THC/ Cannabis products, methamphetamine, and drug-induced psychosis

Cross contamination in drug supply- often people do not know what they are using

State Opioid Response funding-

- \* Medicaid changes have helped make residential treatment more accessible
- \* Trend towards increasing peer support resources
- \* Green Lake County State Opioid Response award

# BEHAVIORAL HEALTH TRENDS- STIGMA, TECHNOLOGY, & AWARENESS

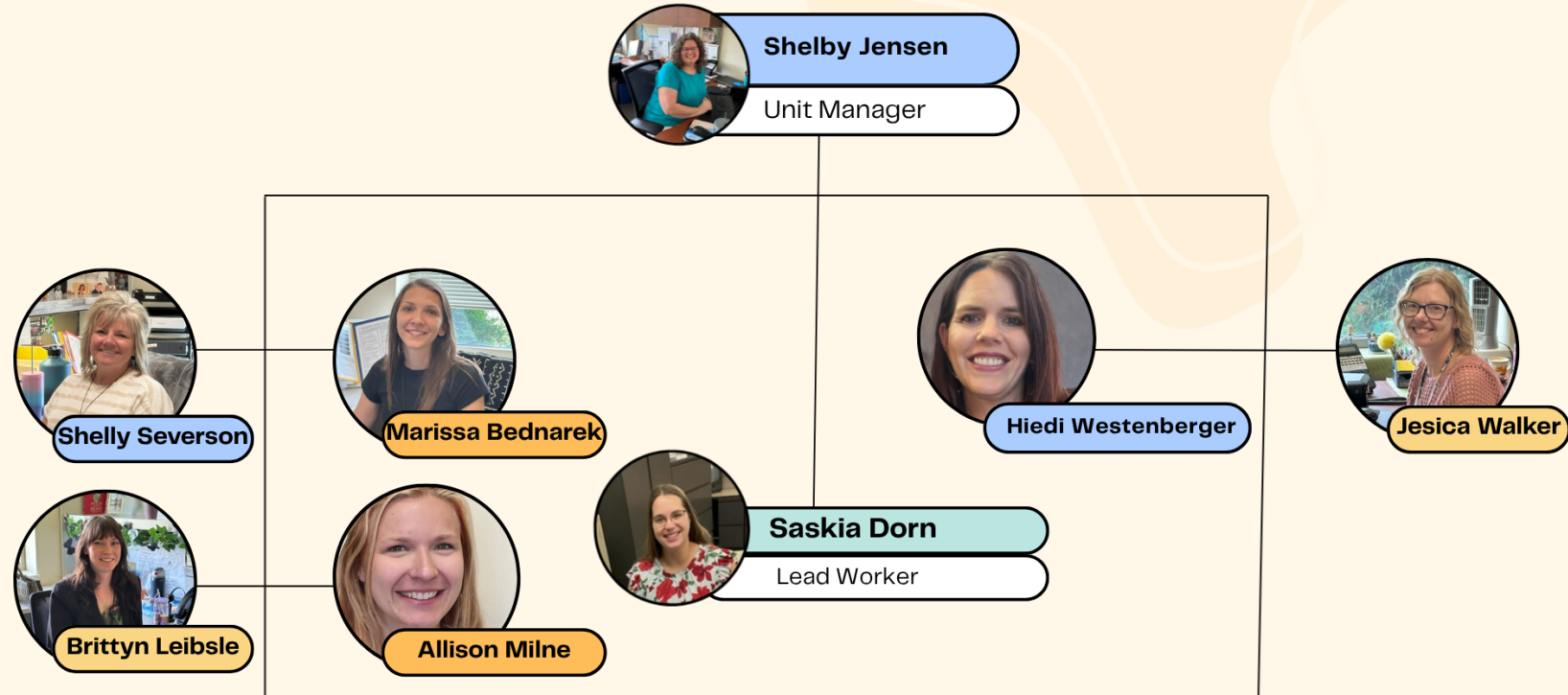
988 has increased capacity for crisis line response, including text-based support without additional burden to county crisis programs

Increased discussion about mental health in popular media:

- \* Helps to reduce stigma
- \* Can also increase misinformation
- \* On the horizon: impacts of AI on mental health treatment

# Meet the team

## GREEN LAKE COUNTY ECONOMIC SUPPORT UNIT



### **Economic Support**

Economic Support (ES) workers play various crucial roles. They assess the needs for assistance and identify the available sources and types of support for participants utilizing Medicaid, Food Share, and Child Care. They consistently apply significant discretion and judgment when implementing complex policies from Federal, State, and local agencies.

#### **Did You Know?**

ES is part of the East Income Maintenance Partnership (ECIMP), which comprises a consortium of nine counties. One of their key responsibilities includes managing calls in the call center.

Green Lake County has experienced a steady increase in caseloads. Currently, our serves 2,464 households, with 57% receiving Food Share benefits.

### **Child Support**

Child Support (CS) workers play a crucial role in establishing and enforcing child support orders. Their enforcement responsibilities encompass various aspects, such as determining paternity and handling interstate cases.

#### **Did you know?**

Child Support staff have the authority to suspend driver's, fishing, or professional licenses when necessary. They can also place liens on properties and bank accounts.

# Child Support

*~ Protecting Children, Strengthening Families, Building Communities~*

The Child Support Program helps parents get court orders for financial and medical support for their children.

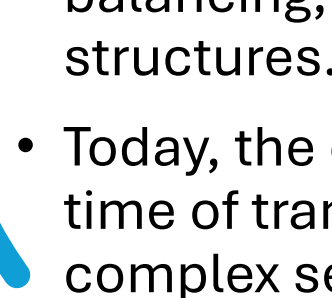
It also enforces these support orders when needed and makes sure that all money collected is paid out correctly.

# Child Support

- The caseload for Child Support in 2025 was 849.
- Close to 90% of those cases are participants that are receiving some assistance that requires the Child Support Agency to enforce support orders.
  - These assistance programs may include Medicaid, Child Care, Wisconsin Works, and/or children in Foster Care or Kinship Care services.



# Financial Impact of Child Support to HHS

- Ten years ago, Child Support operations were integrated into the Department of Health & Human – Economic Support, creating broader case management responsibilities, compliance requirements, and customer service demands.
  - Overtime, the integration created opportunities for operational efficiencies, stronger collaboration, and more consistent service delivery across programs.
  - The transition also introduced operational challenges, particularly in workload balancing, staff training, and aligning program workflows and compliance structures.
  - Today, the operation is significantly more integrated and resilient than it was at the time of transition, and the experience has strengthened the unit's ability to manage complex service demands efficiently.
- 

## Financial Impact of Child Support to HHS

- The integration has had a positive financial impact while operating without additional tax levy support.

| YEAR         | 2015         | 2025             | 2026 Budgeted    |
|--------------|--------------|------------------|------------------|
| Expenditures | \$289,433.62 | \$250,513.00     | \$262,107.00     |
| Revenues     | \$242,716.56 | \$365,865.57     | \$367,000.00     |
| Tax Levy     | \$46,717.06  | \$(\$115,352.57) | \$(\$104,893.00) |

# Economic Support

~Providing and Coordinating  
Resources to Strengthen  
Families~

- Economic Support provides eligibility services for people who are applying for or are enrolled in programs such as: Medicaid, Badger Care Plus, FoodShare(SNAP), or Child Care.
- These eligibility services include:
  - Answering questions about eligibility and benefits.
  - Applying for benefits.
  - Conducting FoodShare(SNAP) interviews.
  - Processing applications, benefit changes, benefit renewals, documents provided as proof of verification.
  - Renewing benefits.

# Economic Support

- Green Lake County Economic Support is part of the Consortium, East Central Income Maintenance Partnership (ECIMP).
- This “partnership” consists of eight other counties: Calumet, Kewaunee, Manitowoc, Marquette, Outagamie, Waupaca, Waushara and Winnebago.
- Each consortia operates a Call Center to help with eligibility services. Each county in ECIMP is responsible for “staffing” the Call Center. Green Lake workers are scheduled for 52+ hours per week in the Call Center.
- ECIMP received 13,182 calls per month in 2025.



# Impacts on Wisconsin FoodShare

(SNAP- Supplemental Nutrition Assistance Program)

# November 2025 Government Shutdown

- Late October 2025 the Federal government shutdown extended into its 3<sup>rd</sup> week, with the USDA advising that funding for FoodShare/SNAP would expire at the end of October.
- November 1<sup>st</sup> a Federal shutdown caused temporary, significant delays for over 330,000 Wisconsin households (nearly 700,000 residents relying on FoodShare, with benefits initially paused. (1018 households / 1879 residents in Green Lake County)
- Food Pantries braced for increased demand, anticipating a surge in families needing food assistance due to the uncertainty and delays.
- Economic Support workers were required to handle high volumes of inquiries from worried participants, increased demand for emergency food aid, and the need to manage system updates and communication amid uncertain funding.
- After legal challenges and a federal court order, full benefits for November were released on November 6<sup>th</sup> with the shutdown formally ending November 13<sup>th</sup>.
- Even though benefits were eventually issued in November, the initial, legally mandated and later restored payments caused a week-long delay in accessing food for many households.

# 2025 Budget Reconciliation– One Big Beautiful Bill Act

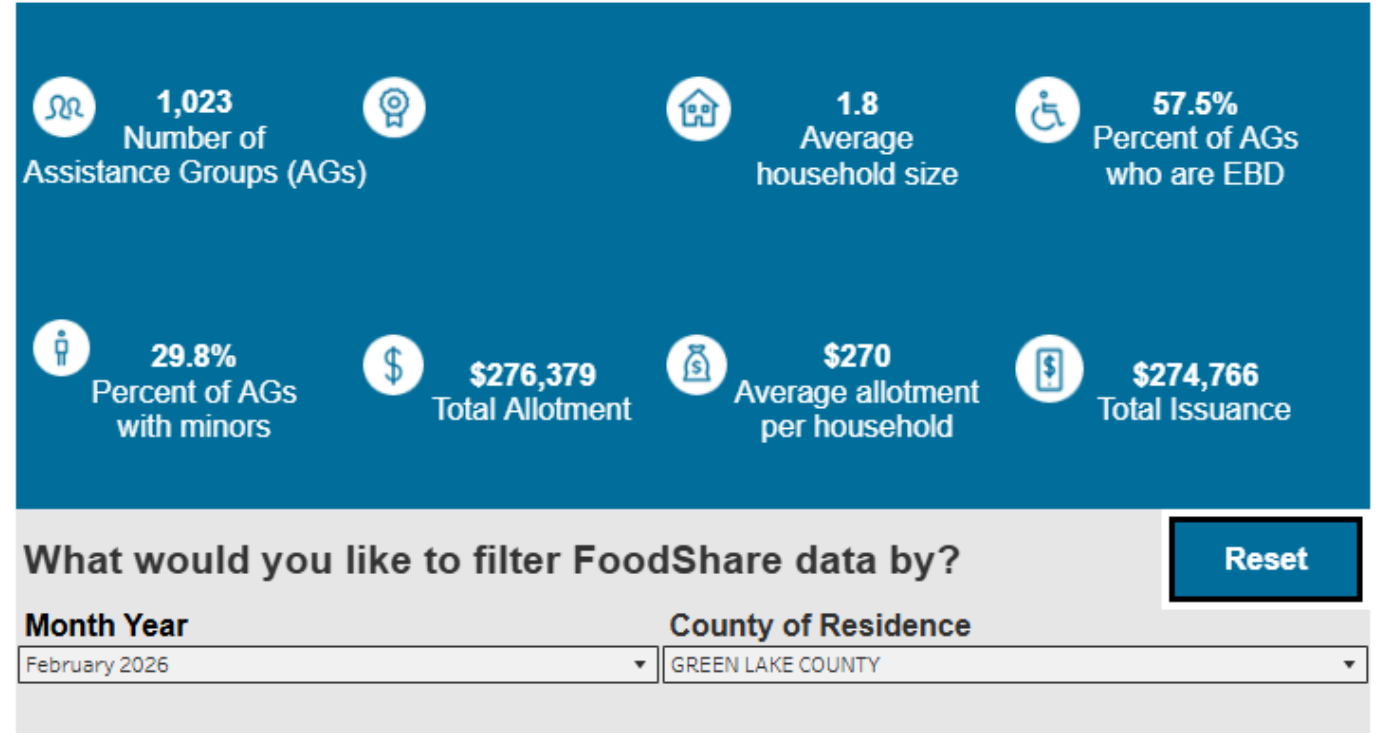


# Food Share/SNAP

“Who are the people in your neighborhood.”

- Number of household and sizes
- Household types (EBD, children, working, work requirements)
- Benefits issued
- Trends

<https://www.dhs.wisconsin.gov/foodshare/case-summary.htm>



# Who are the people in your neighborhood?

How many PEOPLE received FoodShare/SNAP in Green Lake County in CY 2025?

2,747

1,764 Adults

1,032 Children

County Population of 19,276



## FoodShare/SNAP: Work Requirements

- Work requirements HAVE been in place in Wisconsin since 2015
- During periods of high unemployment and pandemic, waivers were given to states and/or individual counties and cities.
- Work requirements were formerly applied to members that were:

“Able Bodied Adults without Dependents” –  
ABAWD

“Able bodied” referred to 18-54 year olds who did not have a barrier or limitation that prevented work.

ABAWDs could ONLY get 3 months of SNAP benefits unless they were working 80 hours per month or participating in an employment and training program.

# Expansion of Work Requirements

- Expanded age range from 18-54 to 18-64
- Expanded parents/caretakers from any child under 18 to now requiring work rules when youngest child turns 14
- Removed exemptions for:
  - Veterans
  - Homeless
  - Young adults who aged out of Foster Care

How many of the 1,764 ADULT FoodShare/SNAP recipients were ABAWDs in Green Lake County in February 2026?

26

Shift of  
FoodShare/SNAP  
Costs to  
Wisconsin

Effective: October 2026

## State / Local County Tax Levy Costs:

- Local agencies are not reimbursed 100% of administrative costs to run FoodShare (SNAP)
- Any costs over base contract allocations are currently reimbursed at 50%
- New reimbursement will be reduced to 25% with Wisconsin and local counties picking up 75% of the cost to run FoodShare (SNAP), a Federally mandated program.

# Shift of FoodShare/SNAP Costs to Wisconsin

## Benefit Costs were 100% Federal

- Benefits paid to members will shift to State responsibility based upon Quality Control error rates over 6%.
- This shift benefits will cost Wisconsin tax payers' between \$68-\$200 million per year.

Effective: October 2027

# Wisconsin Assembly Bill 180

Passed March 2026

## Changes to Wisconsin FoodShare/SNAP Program for Agencies

- Administrative Costs
  - \$32.3 million for FY26-27 for State and local costs related to decreases in Federal reimbursement. (Benefits and Administrative)
- Quality Control
  - \$16.1 million for State and local positions

# 2025 Wisconsin Act 116 Funding for SNAP Quality Assurance Reviews

## Funds Scope of Work

- 2025 Wisconsin Act 116 provides funds to Economic Support agencies to review FoodShare(SNAP) benefit calculations before benefits are paid out in order to reduce our FoodShare(SNAP) payment error rate with the goal of avoiding the new Federal requirement to pay a portion of SNAP benefits. The stated goal is to maintain a payment error rate under 6%.

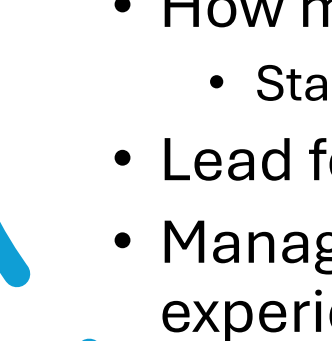
# 2025 Wisconsin Act 116 Funding for SNAP Quality Assurance Reviews

## Funds Scope of Work

- The funds provided are to be used for the following purposes.
  - Assign staff with experience in FoodShare(SNAP) eligibility to perform quality assurance reviews on a minimum of 25% of FoodShare(SNAP) cases each month prior to benefit issuance.
  - Quality Assurance staff will also participate in additional quality control efforts on a local and state level.
  - Consortia may determine how to disburse the funds within the counties in the Consortia.
  - Consortia may not supplant their existing level of effort. The funds are intended to supplement, not replace the existing level of funding contributions.



## East Central Income Maintenance Partnership QC Plan

- Based on the current funding formula ECIMP will be receiving \$1,012,674.00 starting CY2026 and CY2027.
  - Partners of ECIMP have meet to discuss next steps on how we are going to meet this demand and quickly.
    - This is a shared effort for the both the QC positions and backfill.
    - How many QC staff are needed and what counties will employ them?
      - Starting with 8 or less based on funding
    - Lead for the QC staff.
    - Managers are polling current staff on interest. (QC staff must be experienced workers)
- 



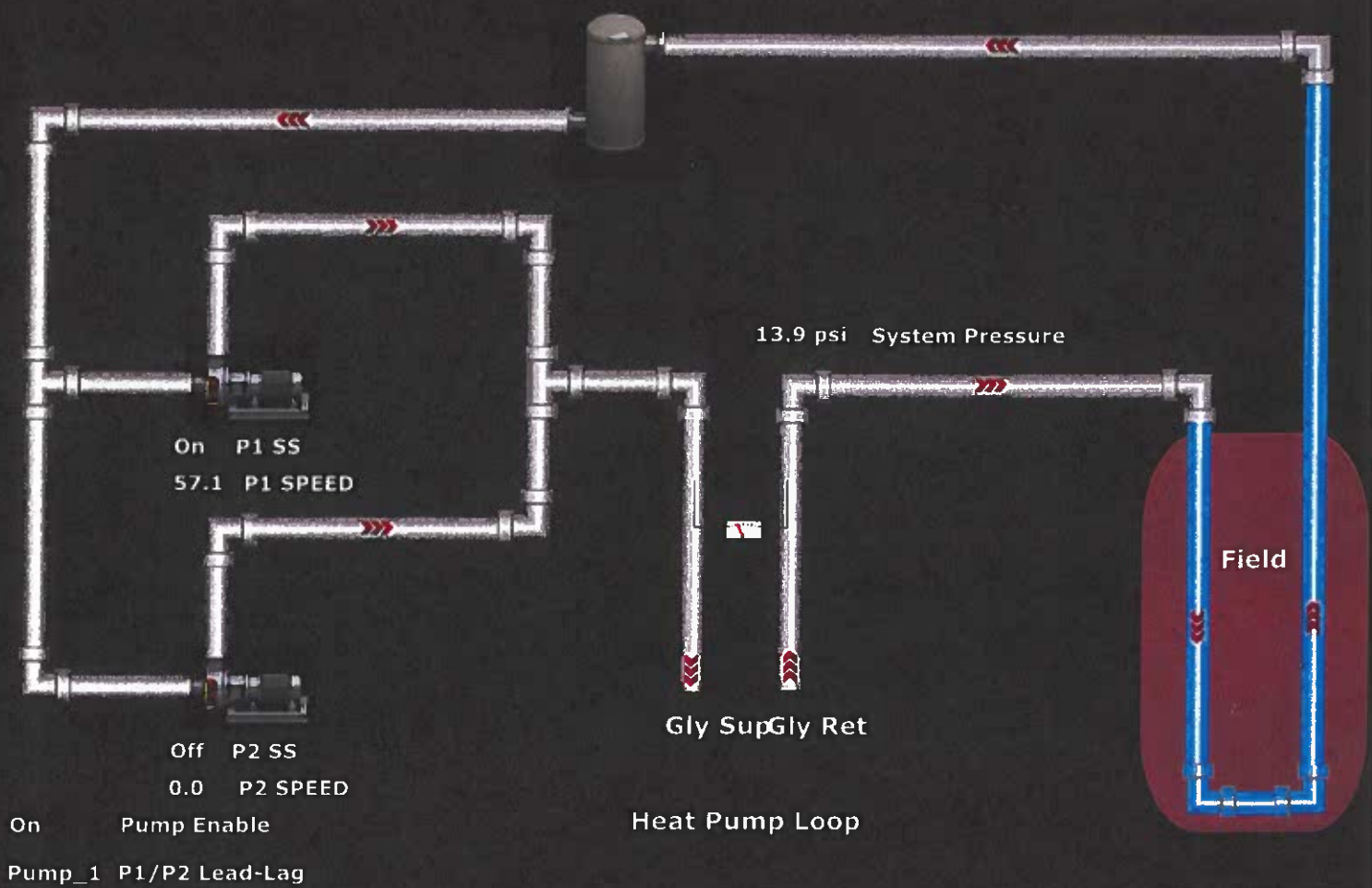
Questions?



The four laws of thermodynamics **govern energy transfer, defining how heat, work, and temperature operate in physical systems**. They establish that energy is conserved, entropy (disorder) in the universe always increases, absolute zero is unattainable, and define thermal equilibrium, forming the basis for understanding physical and chemical processes.

## The Four Laws of Thermodynamics

- **Zeroth Law (Thermal Equilibrium):** If two systems are each in thermal equilibrium with a third system, they are in thermal equilibrium with each other. This law defines the concept of temperature.
- **First Law (Conservation of Energy):** Energy cannot be created or destroyed, only transferred or changed from one form to another. The total energy of an isolated system remains constant ( $\Delta U = Q + W$ ).
- **Second Law (Entropy):** The entropy (disorder) of an isolated system never decreases over time and spontaneous processes increase the overall entropy of the universe. It dictates that heat flows spontaneously from hot to cold, not vice versa.
- **Third Law (Absolute Zero):** As a system's temperature approaches absolute zero ( $0\text{ Kelvin}$ ), its entropy approaches a constant minimum, usually zero for a perfect crystal. It is impossible to reach absolute zero in a finite number of steps.



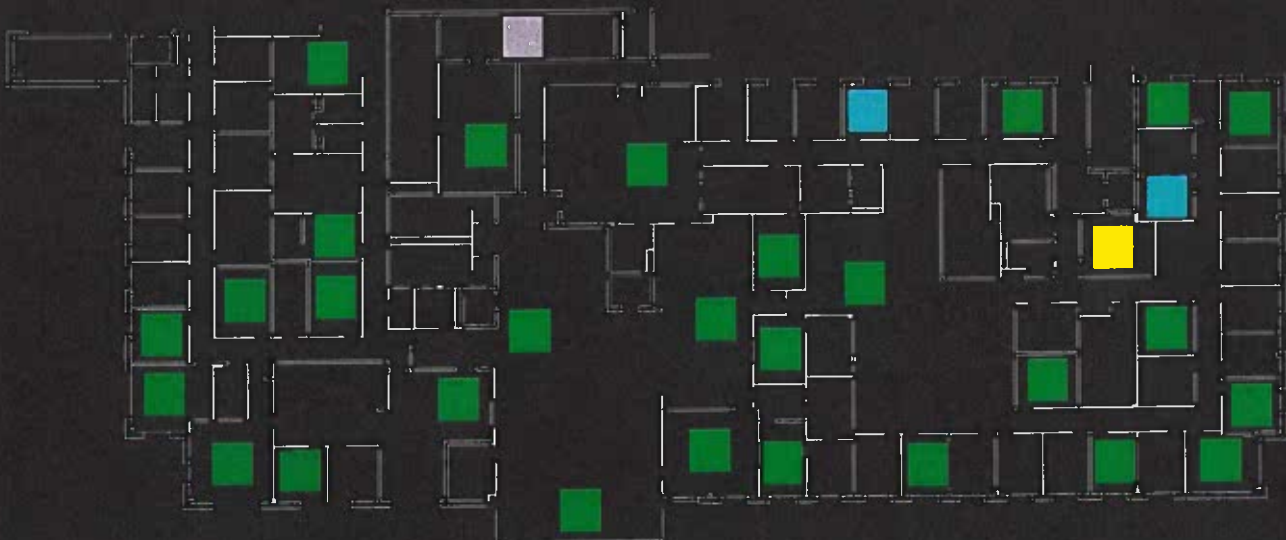
# First Floor A Building

## Weather

Outside Air Temp 55.1 °F

Outside Air Temp 56.7 %

## Green Lake Justice Center



Temperature Off



Account Number 9941810000  
 Bill Date Mar 23, 2023

Previous Balance \$14,723.57  
 Payment Received -\$14,723.57  
 Balance Forward \$0.00  
 Current Charges \$13,259.97

**Amount Due on Apr 12, 2023**  
**\$13,259.97**

If paid after Apr 12, 2023 \$13,392.57

**Summary of your current charges**

Account Name: GREEN LAKE COUNTY JUSTICE CENTER  
 Next Meter Reading: Apr 19, 2023 - Apr 24, 2023  
 Service Address: 571 COUNTY ROAD A JUSTICE  
 GREEN LAKE, WI 54941



**Electric**

**\$12,426.60**

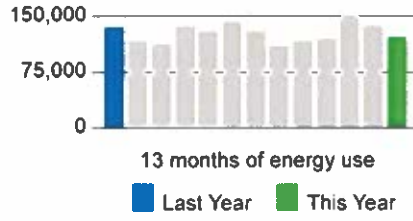
Electric Meter: 470001306  
 Meter Reading

|        |         |
|--------|---------|
| Mar 23 | 14,301  |
| Feb 20 | 14,139  |
|        | 162 kWh |

**Multiplier**

|   |             |
|---|-------------|
|   | 162 kWh     |
| X | 750         |
|   | 121,500 kWh |

**Your Electric Usage (in kWh)**



Avg. Temp 29°F 28°F  
 Degree Days 1,150 1,147  
 Avg. Daily Use This Month = 3,919.35 kWh



**Gas**

**\$833.37**

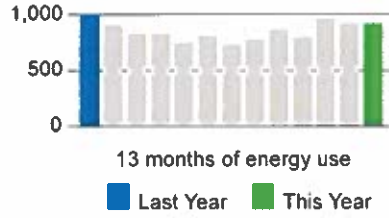
Gas Meter: 000820657  
 Meter Reading

|        |         |
|--------|---------|
| Mar 23 | 21,134  |
| Feb 20 | 20,259  |
|        | 875 CCF |

**Heat Factor Adjustment**

|   |            |
|---|------------|
|   | 875 CCF    |
| X | 1.043194   |
|   | 913 therms |

**Your Gas Usage (in therms)**



Avg. Temp 29°F 28°F  
 Degree Days 1,150 1,147  
 Avg. Daily Use This Month = 29.45 therms

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- alliantenergy.com
- 1.800.ALLIANT (1.800.255.4268)
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(See page 2 for details of charges)

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PO Box 351  
 Cedar Rapids, IA 52406 - 0351

GREEN LAKE COUNTY JUSTICE CENTER  
 571 COUNTY ROAD A JUSTICE  
 GREEN LAKE WI 54941



|   |    |                  |
|---|----|------------------|
| <b>Amount Due</b> Apr 12, 2023          | \$ | <b>13,259.97</b> |
| Amount enclosed if Different From Above | \$ | _____            |

If paid after Apr 12, 2023 \$ 13,392.57

Account Number 9941810000



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 CEDAR RAPIDS IA 52406-3062

99418100000000000000132599700000000133925725



Account Number 9941810000  
 Bill Date Feb 21, 2024

Previous Balance \$16,068.50  
 Payment Received -\$16,068.50  
 Balance Forward \$0.00  
 Current Charges \$14,010.00

**Summary of your current charges**

Account Name: GREEN LAKE COUNTY JUSTICE CENTER  
 Next Meter Reading: Mar 20, 2024 - Mar 25, 2024  
 Service Address: 571 COUNTY ROAD A JUSTICE  
 GREEN LAKE, WI 54941

**Amount Due on Mar 12, 2024**  
**\$14,010.00**

If paid after Mar 12, 2024 \$14,150.10



**Electric**

**\$13,303.28**

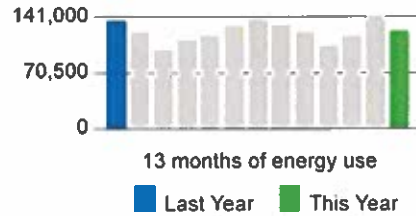
Electric Meter: 470001306  
 Meter Reading

Feb 21 16,075  
 Jan 22 15,911  
 164 kWh

**Multiplier**

164 kWh  
 X 750  
 123,000 kWh

**Your Electric Usage (in kWh)**



Avg. Temp 23°F 31°F  
 Degree Days 1,304 1,012  
 Avg. Daily Use This Month = 4,100.00 kWh



**Gas**

**\$706.72**

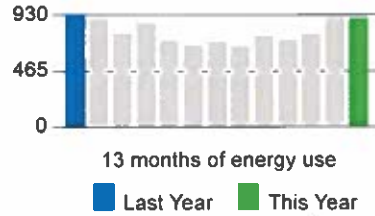
Gas Meter: 000820657  
 Meter Reading

Feb 21 29,264  
 Jan 22 28,405  
 859 CCF

**Heat Factor Adjustment**

859 CCF  
 X 1.044267  
 897 therms

**Your Gas Usage (in therms)**



Avg. Temp 23°F 31°F  
 Degree Days 1,304 1,012  
 Avg. Daily Use This Month = 29.90 therms

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|   |           |                  |
|---|-----------|------------------|
| <b>Amount Due</b> Mar 12, 2024          | <b>\$</b> | <b>14,010.00</b> |
| Amount enclosed if Different From Above | <b>\$</b> | _____            |

If paid after Mar 12, 2024 \$ 14,150.10

Account Number 9941810000

GREEN LAKE COUNTY JUSTICE CENTER  
 571 COUNTY ROAD A JUSTICE  
 GREEN LAKE WI 54941

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9941810000000000000014010000000000141501029



Account Number 9941810000  
 Bill Date Feb 20, 2025

Previous Balance \$15,924.97  
 Payment Received -\$15,924.97  
 Balance Forward \$0.00  
 Current Charges \$17,343.68

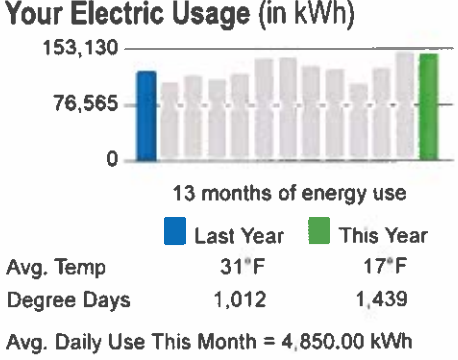
**Amount Due on Mar 12, 2025**  
**\$17,343.68**

If paid after Mar 12, 2025 \$17,517.11

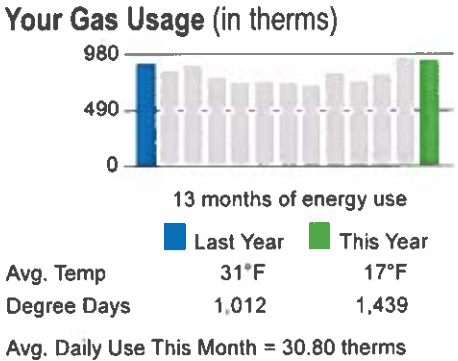
**Summary of your current charges**

Account Name: GREEN LAKE COUNTY JUSTICE CENTER  
 Next Meter Reading: Mar 20, 2025 - Mar 25, 2025  
 Service Address: 571 COUNTY ROAD A JUSTICE  
 GREEN LAKE, WI 54941

**Electric**  
**\$16,533.31**  
 Electric Meter: 470001306  
 Meter Reading  
 Feb 20 18,099  
 Jan 21 17,905  
 194 kWh  
 Multiplier  
 194 kWh  
 X 750  
 145,500 kWh



**Gas**  
**\$810.37**  
 Gas Meter: 000820657  
 Meter Reading  
 Feb 20 38,482  
 Jan 21 37,602  
 880 CCF  
 Heat Factor Adjustment  
 880 CCF  
 X 1.0501  
 924 therms



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**Amount Due**

(See page 2 for details of charges)

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|   |           |                  |
|---|-----------|------------------|
| <b>Amount Due</b> Mar 12, 2025          | <b>\$</b> | <b>17,343.68</b> |
| Amount enclosed if Different From Above | <b>\$</b> | _____            |
| If paid after Mar 12, 2025              | <b>\$</b> | 17,517.11        |
| Account Number                          |           | 9941810000       |

GREEN LAKE COUNTY JUSTICE CENTER  
 571 COUNTY ROAD A  
 GREEN LAKE WI 54941-8630

ALLIANT ENERGY/WPL  
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 CEDAR RAPIDS IA 52406-3062

99418100000000000000173436800000000175171124



Account Number 9941810000  
 Bill Date Feb 19, 2026

Previous Balance \$15,592.52  
 Payment Received -\$15,592.52  
 Balance Forward \$0.00  
 Current Charges \$16,587.89

**Summary of your current charges**

Account Name: GREEN LAKE COUNTY JUSTICE CENTER  
 Next Meter Reading: Mar 20, 2026 - Mar 25, 2026  
 Service Address: 571 COUNTY ROAD A JUSTICE  
 GREEN LAKE, WI 54941

**Amount Due on Mar 11, 2026**  
**\$16,587.89**

If paid after Mar 11, 2026 \$16,753.77



**Electric**

**\$15,557.65**

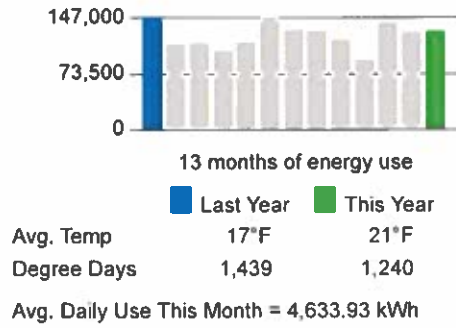
Electric Meter: 470001306  
 Meter Reading

|         |        |
|---------|--------|
| Feb 19  | 20,042 |
| Jan 22  | 19,869 |
| 173 kWh |        |

**Multiplier**

|             |         |
|-------------|---------|
|             | 173 kWh |
| X           | 750     |
| 129,750 kWh |         |

**Your Electric Usage (in kWh)**



**Gas**

**\$874.31**

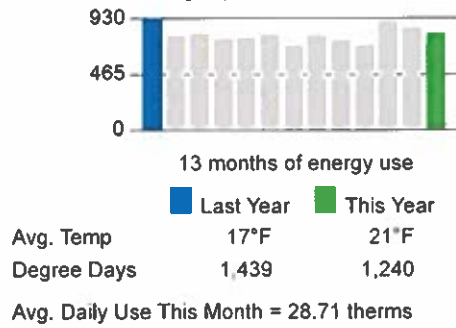
Gas Meter: 000820657  
 Meter Reading

|         |        |
|---------|--------|
| Feb 19  | 47,469 |
| Jan 22  | 46,704 |
| 765 CCF |        |

**Heat Factor Adjustment**

|            |         |
|------------|---------|
|            | 765 CCF |
| X          | 1.05125 |
| 804 therms |         |

**Your Gas Usage (in therms)**



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Take control of your energy usage and bill. With My Account, you can monitor your energy usage, see when you're using more, and adjust your habits. Get started at alliantenergy.com/myaccount.

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|   |           |                  |
|---|-----------|------------------|
| <b>Amount Due</b> Mar 11, 2026          | <b>\$</b> | <b>16,587.89</b> |
| Amount enclosed if Different From Above | <b>\$</b> | _____            |

If paid after Mar 11, 2026 \$ 16,753.77

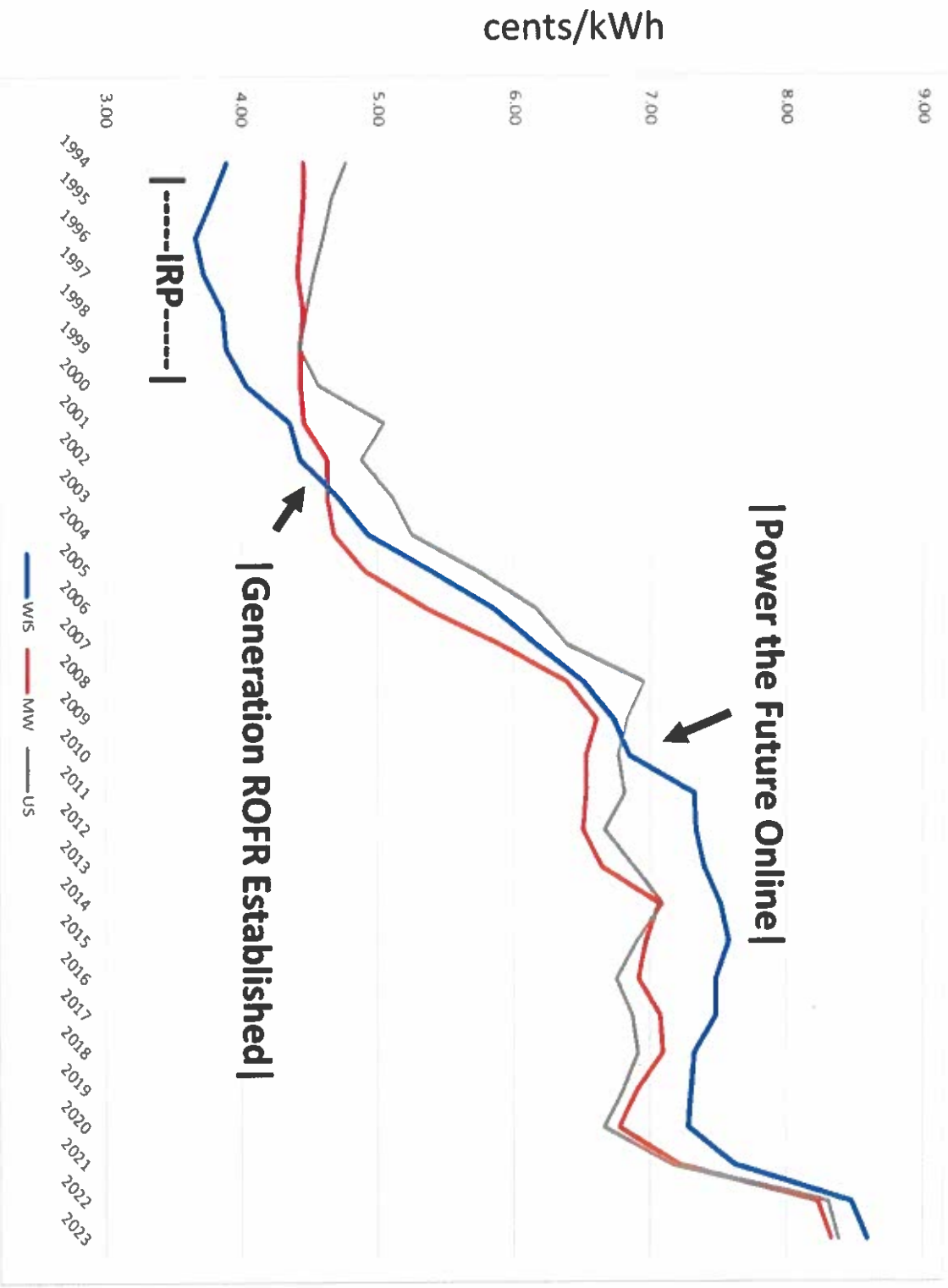
Account Number 9941810000

GREEN LAKE COUNTY JUSTICE CENTER  
 571 COUNTY ROAD A  
 GREEN LAKE WI 54941-8630

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# Wisconsin Industrial Rates 1994-2023

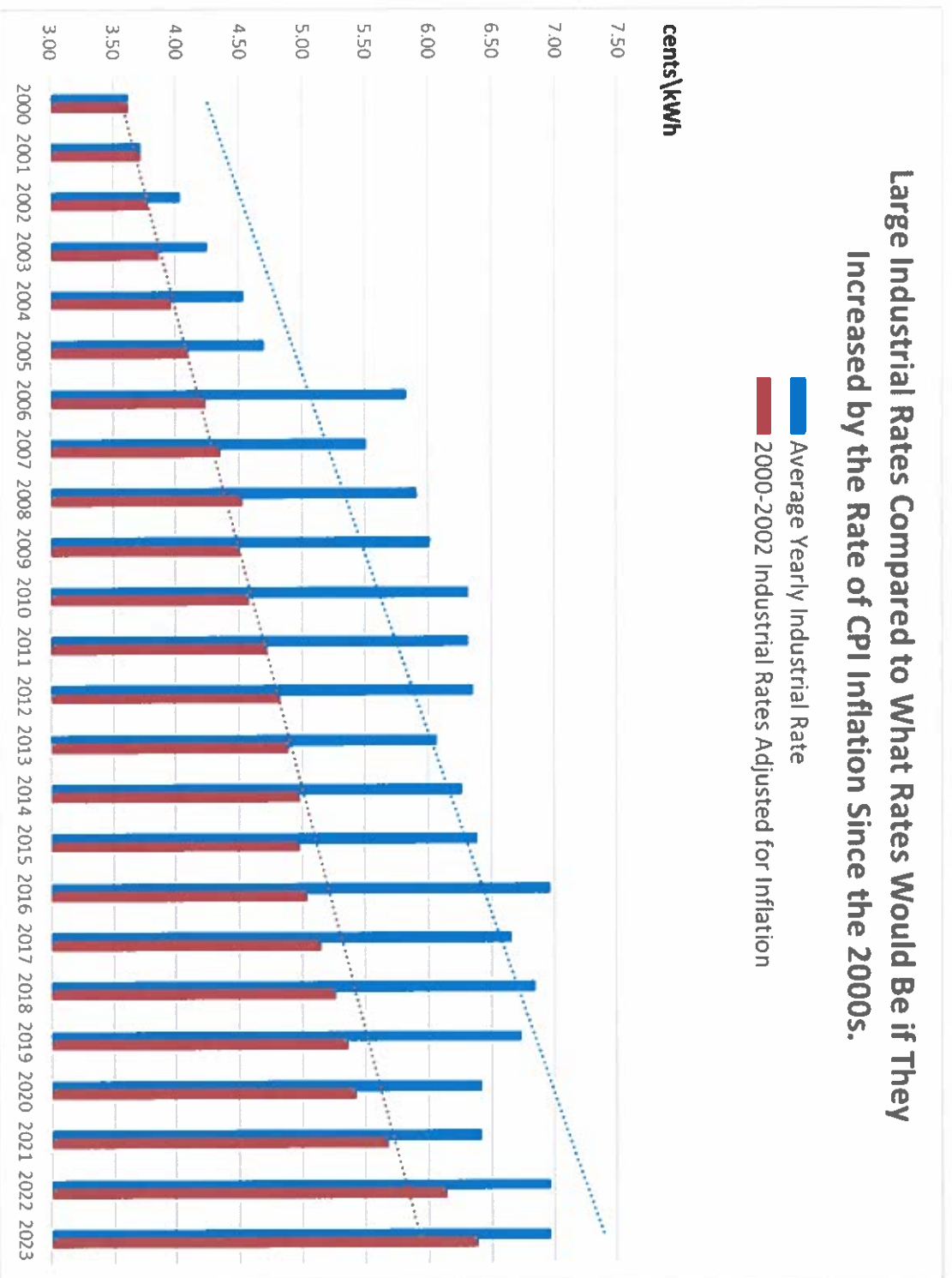


Average Wisconsin Industrial Rates Per US DOE EIA, 2023 prelim. estimates



# Industrial Rates Increasing Faster than Int

Large Industrial Rates Compared to What Rates Would Be if They Increased by the Rate of CPI Inflation Since the 2000s.



Average Industrial Rates in Wis. Per US DOE EIA





For Immediate Release: February 21, 2023  
Todd Stuart, WIEG (608) 441-5740

### **Wisconsin's Electric Rates Are Clearly Not Competitive**

**Madison** – Wisconsin, which once paid among the lowest rates in the country for electricity, now pays among the highest in the Midwest, a cost disadvantage that is like a heavy tax on Wisconsin's manufacturers. Wisconsin's electric rates have now exceeded the Midwest average for over 20 years. The Wisconsin Industrial Energy Group, Inc. (WIEG) today released a series of data points demonstrating how clearly uncompetitive Wisconsin's rates have become and called for action to end this dubious distinction.

WIEG is a non-profit association of 25 of Wisconsin's largest energy consumers. The group has long advocated for policies that support affordable and reliable energy. Since the early 1970s, WIEG has been the premier voice of Wisconsin ratepayers and an engine for business retention and expansion. Each year its members collectively spend more than \$400 million on electricity in Wisconsin. Most of these companies have electric bills of over \$1 million each month, and it is one of their top costs of doing business.

*"Our members, Wisconsin's largest manufacturing companies, pay more for electricity than the average rates paid by their competitors in other Midwest states and above the national average,"* said Todd Stuart, executive director of WIEG. *"That's a big cost disadvantage for our members as they pay well over \$1 million a month for electricity."*

The cost disadvantage can easily add up to millions of dollars more paid annually in electric bills in Wisconsin versus similarly situated customers in the Midwest. And energy costs have a proportionately much bigger impact in our state, because we typically have the #1 or #2 highest percentage of per capita manufacturing jobs in the country. Manufacturing currently employs nearly half a million people with above average wages across Wisconsin. Manufacturing provides \$68 billion annually or roughly 20 percent of the state's gross domestic product.

*"Our member companies compete in world markets and electricity is one of their three greatest costs of doing business,"* said Stuart. *"The energy premium we pay for our factories in Wisconsin therefore acts as a large tax on our industries. If you want to move the needle on economic development and jobs, then getting rates under control should be at the top of the list."*

*--continued--*

Uncompetitive Rates  
Page Two

The Public Service Commission of Wisconsin (PSC) has recently approved roughly \$8 billion in new utility generation - mostly for wind, solar and batteries. Gigawatts of coal-fired generation are scheduled to be retired in the next couple years with over \$2 billion in stranded assets. Wisconsin's utilities, including transmission, have recently announced unprecedented levels of new capital plans over the next five to ten years. New public capital plans include roughly \$15 billion for generation, battery storage and distribution, plus a minimum of \$6.6 billion in new transmission.

With the unprecedented levels of utility capital plans layered on top of chronically high rates, WIEG called on policymakers to help regain a competitive position. A piece meal approach is most likely not adequate for economic regulation and more competitive elements are necessary to control costs. As an immediate step, lawmakers must reject AB 470 and SB 481, the transmission Right of First Refusal (ROFR) legislation in the coming weeks. The ROFR legislation would remove competitive protections and would result in higher costs for consumers. Further, in the coming months, the PSC must have a critical review of utility stranded assets and additional rate increase requests.

*"High rates matter and can hinder economic development. Corporate executives are often asked what factors most affect location decisions." Stuart continued, "energy ranks alongside labor costs, tax climate and workforce skills consistently impacting where businesses locate. The energy cost differential is therefore no different than a heavy tax on manufacturers in Wisconsin."*

In unchallenged testimony and legal briefs in multiple rate cases last year, WIEG presented evidence of how the harm to employment opportunities arising from even modest increases in electricity prices in one area but not another erodes the competitiveness of Wisconsin. In one 2021 study, the analysis concluded that just a 10 percent increase in relative electricity prices will result in a 2 percent decline in manufacturing employment. In a second, conducted in 2022, the study concluded similarly that an 8 percent increase in electricity prices would lead to a 2.1 percent decline in manufacturing employment. WIEG's expert witness extrapolated from these studies that with a 10 percent increase in electricity prices with no increase in other competing manufacturing states, nearly 10,000 manufacturing jobs could be lost. And those losses could lead to secondary job losses of nearly 35,000.

Rising electricity prices for industrial customers not only affect those industrial customers but supporting commercial customers and residential customers as well. WIEG's testimony said unwarranted increases to industrial rates will eventually harm not only the industrial businesses, but ultimately other customers and customer classes.

*"Wisconsin's ratepayers simply can't afford additional cost burdens. High electric rates are effectively a tax on all Wisconsin homeowners and businesses." Stuart concluded: "Wisconsin's electric rates have been well above the Midwest average for over twenty years and continue to be above the national average. Energy inflation is a real issue in Wisconsin."*

Please find attached additional charts and graphs regarding Wisconsin's uncompetitive electric rates.

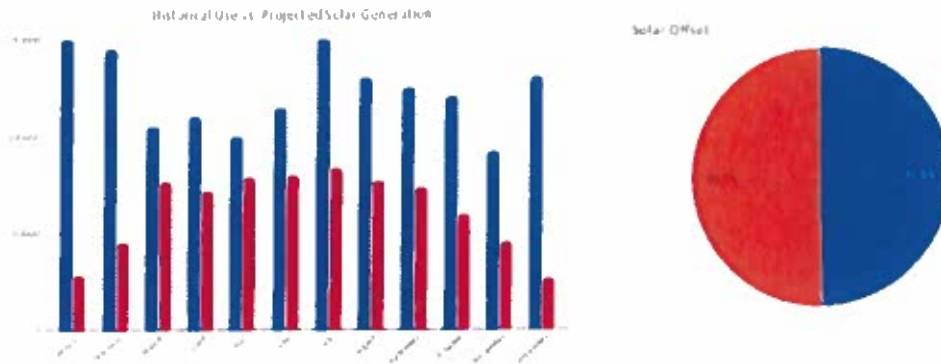
# Green Lake County Justice Center SOLAR PROJECT



## 5) Solar Energy Investment Performance Analysis

### Capacity & Performance

- Estimated AC output (Year 1): 742,500 kWh
- Estimated offset of historical electrical usage per year (x100%): 50.46%



### Pricing & Incentives

|                                      |             |
|--------------------------------------|-------------|
| Contract System Cost                 | \$1,215,000 |
| ITC (30%)                            | -\$282,000  |
| OEI EIGP Grant                       | -\$250,000  |
| Focus on Energy Incentive            | -\$25,000   |
| Federal Tax on Focus on Energy (21%) | \$5,250     |
| Net Project Cost                     | \$663,250   |
| Year 1 Energy + Export Value         | \$63,453    |
| Year 1 Demand Savings                | \$6,008     |
| Year 1 Total Value                   | \$69,462    |

## 30-Year Financial Performance (Estimated)

| KEY METRICS                    |             |
|--------------------------------|-------------|
| Simple Payback (years)         | 9.5         |
| Payback with Inflation         | 9.0         |
| IRR 10-Year                    | 3.95%       |
| IRR 20-Year                    | 11.96%      |
| IRR 25-Year                    | 13.02%      |
| IRR 30-Year                    | 13.56%      |
| NPV 30-Year (@ discount rate)  | 2137455.4   |
| ROI 10-Year                    | 24.43%      |
| ROI 20-Year                    | 205.15%     |
| ROI 30-Year                    | 468.51%     |
| Levelized Cost of Solar Energy | \$0.032/kWh |

## Definitions and Explanation

The **levelized cost of energy (LCOE)** is a financial metric that represents the average net present cost of electricity generation for a power-generating asset over its entire lifetime. The LCOE allows for an "apples-to-apples" cost comparison of different generation technologies, such as solar, wind, and natural gas, on a consistent basis.

For most people, the crucial comparison is with their local utility electricity price.

- **Good Value:** If your utility company charges more than the LCOE for your solar project, that means generating your own power will be cheaper in the long run than buying from the grid, making the investment worthwhile. The utility charges are expected to increase over time. This makes the solar option very compelling!
- **Traditional Fossil Fuels:** The LCOE for new natural gas and coal plants currently ranges from \$0.114-\$0.48/kWh.

The "**cost of business as usual**" in the context of a solar system refers to the ongoing expenses of continuing to use the traditional energy system, which is an alternative to installing solar. This cost includes your current electricity bills, which are based on historical usage and projected future prices. Comparing the cost of business as usual (e.g., paying the utility company) with the costs of a solar installation (capital expenditures, like panels and inverters, plus operational expenditures, like maintenance) helps determine the long-term savings and

Alliant Energy is rapidly expanding its solar portfolio in Wisconsin and Iowa, with over 764 MW of capacity already in operation and hundreds more planned as part of its "Clean Energy Blueprint". Major operational projects include the 200 MW Grant County solar farm, along with sites in Albany, Cassville, Onion River, Paddock, and Springfield. These projects feature tracking systems that follow the sun and two-sided panels to maximize efficiency.

#### Key Alliant Energy Solar Projects

Grant County Solar (Wisconsin): 200 MW, over 430,000 panels, covers 1,400 acres.

Onion River Solar (Wisconsin): 150 MW in Sheboygan County.

Paddock Solar (Wisconsin): 65 MW in Rock County.

Springfield Solar (Wisconsin): 100 MW in Dodge County.

Albany Solar (Wisconsin): 50 MW in Green County.

Cassville Solar (Wisconsin): 50 MW in Grant County.

Beaver Dam Solar (Wisconsin): 50 MW, 379 acres, operational since Dec 2023.

Pleasant Creek Solar (Iowa): Located near Palo, formerly known as Duane Arnold Solar.

Iowa State University Solar Farm: A collaborative project featuring agrivoltaic research.

#### Key Details

**Technology:** Projects use trackers to pivot panels toward the sun, utilizing bifacial (two-sided) panels for increased output.

**Sustainability:** Several Wisconsin projects have earned Platinum Certification from the Institute for Sustainable Infrastructure.

**Community Support:** Alliant offers a community solar program that allows customers to purchase blocks of solar energy.

#### ★ Alliant Energy +2

The company's expansion plans aim to add nearly 1,100 MW of solar energy to the Wisconsin grid.

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me

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From Van Meel, Michael <mvanmeel@greenlakecountywi.gov>

Date Fri 5/15/2026 10:38 AM

To Van Meel, Michael <mvanmeel@greenlakecountywi.gov>

Good afternoon, Dave,

I hope your well, this email is to address the questions and concerns that came up during my presentation of a potential Solar Energy System for the Justice Center during the Administration Board last month. I will first list the questions that came up and the answers I have come up with based on researching each of them and speaking with several people that I would consider experts in the field of Solar Energy. Secondly, I will offer the numbers of what such a system would be and the ROI for the County using actual examples from our power usage with Alliant Energy and a local vendor that has submitted a proposal to our department in the attachments.

**1. What about disposal of Solar Panels at the end of their life cycle.**

Today there are several recycling facilities nearby that offer this service with an average cost of \$25 per panel. There is also landfill as an option which does not restrict solar panels presently that cost approximately \$1-5 per panel. Keep in mind that the net energy gain over the 30+ year life cycle of solar panels far out-weighs the costs of disposal and since they offset energy produced by fossil fuels primarily in our area it's very difficult to quantify but solar is the leading clean, sustainable energy production today.

**2. Do heavy metals leach into the ground from solar panels.**

There are some heavy metals used in the production of solar panels such as cadmium and lead. The risks from leaching those metals come from panels that have been damaged or left beyond their life cycle which can develop microcracks. These risks are considered negligible and there are several studies being conducted presently that integrate sustainable farming in conjunction with solar farms called Agrivoltaics. In the case specifically here at the Justice Center we would be utilizing ground along the South drainage ditch that I don't see ever being used for more than grass at any time.

**3. Estimated labor to clear snow from panels.**

This is difficult to calculate as many of the lighter snow falls 1" or less will melt off easily. Heavier snowfalls although are not required to swept off as they will in time melt and sluff off. But in essence solar panels covered in snow defeat the purpose of having them as they will be blocked from the sun. Based on my experience it will take 1-2 hours of labor to broom snow off an array this size after a snowfall.

**4. There has been some negativity in the Oshkosh area about a solar farm there.**

There are several factors, residents are concerned that massive solar arrays displace prime farmland, potential fire hazards of large-scale lithium battery storage, and the feeling that developers and state regulators are forcing projects in rural areas. In our case I don't believe any of these apply as our system will be significantly smaller than one designed for a community. We would not be converting any farmland but a grassy area surrounding a drainage ditch, no batteries

will used in our application as it will be a direct tie-in to the power grid. The decision belongs to you fully as to whether solar energy offsetting approximately 50% of our electricity makes sense for all practical purposes including clean energy vs. fossil fuel, visual blight and the upfront costs and ROI.

**5. Would we be better to wait for something like Nuclear Fusion Generators.**

I did much research on this specific question and although there have been some attention-grabbing headlines a deeper look revealed it will be a long wait indeed. Some major companies and investors along with many brilliant scientists and engineers are planning to have the first one online and producing power in Virginia sometime in the mid 30's. The estimated cost of this system will be 1-2 billion dollars so who knows how many decades it will be before something like this is available on a smaller scale. You can always wait for the "next thing" that may or may not come and may or may not work. But there is a cost of waiting, specifically in avoiding ever-increasing energy costs from the utility today.

In several conversations with the Capital Improvement Committee, with our high electric demand it makes sense going forward that we include a project like this for the Justice Center, if not now than in the near future. As an ever-increasing demand on our electric infrastructure with a growing society and massive data centers and EV's etc. There is much more burden on the grid and costs are projected to go up considerably over the next 10 - 15 years. I do believe it would be a shame to not make every effort for Green Lake County to capitalize on the 30% Federal Tax Credit that will for sure be going away and who knows if it will ever come back. This is a unique window of time as we could capture that credit by utilizing the "Safe Harbor Program," which states, have a signed contract with a Solar Supplier and 5% minimum down payment before July 04, 2026 and you will then have 48 months to allocate the finances and complete the system to then receive the full 30% credit as a direct payment to the Green Lake County.

I appreciate your time and effort in looking this material over and remain happy to answer any follow-up question or have further discussions however you deem necessary. Please feel free to share this email with anyone else and those of you feel free to contact me directly at your convenience.

Respectfully,

Michael J Van Meel

Maintenance & Parks Supervisor  
Green Lake County  
571 CTH A  
Green Lake, WI 54941  
920-229-5119 Cell  
920-294-4012 Office

**Resolution Number 11-2026**

**Relating to Cancellation of Outstanding Checks**

1 The County Board of Supervisors of Green Lake County, Green Lake, Wisconsin, duly  
2 assembled at its regular meeting begun on the 19th day of May 2026, does resolve as follows:

3  
4 **WHEREAS**, eleven checks issued by the Treasurer of Green Lake County, drawn against the  
5 County's account at Horicon Bank have not been presented for payment by the payees of said  
6 checks in excess of one (1) year since said checks were issued;

7  
8 **NOW, THEREFORE BE IT RESOLVED**, that said outstanding checks as listed below be  
9 cancelled, and the amounts represented thereby be restored to the County's general account:

| CHECK DATE | CHECK NUMBER | PAYEE                    | AMOUNT      |
|------------|--------------|--------------------------|-------------|
| 06/07/2024 | 219718       | Daniel Joseph Lavoie     | \$22.96     |
| 07/19/2024 | 220238       | Timothy Baker            | \$100.00    |
| 12/18/2024 | 221813       | Roger Tamsen II          | \$49,177.79 |
| 01/08/2025 | 221996       | 10-51 Towing & Recovery  | \$209.15    |
| 01/22/2025 | 222176       | Cameron Kinnard          | \$15.00     |
| 01/22/2025 | 222177       | Chess Luben              | \$20.00     |
| 01/22/2025 | 222178       | Christopher Kasubaski    | \$15.00     |
| 01/22/2025 | 222182       | Gordon Schwarz           | \$15.00     |
| 01/22/2025 | 222189       | Orion Peet               | \$25.00     |
| 01/22/2025 | 222190       | Sean Sahotsky            | \$15.00     |
| 02/19/2025 | 222501       | Boudry Therapy And Rehab | \$1,415.35  |
| 03/04/2025 | 222608       | Bailey Reese-Dowd        | \$20.20     |

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Roll Call on Resolution No. 11-2026  
  
Ayes , Nays , Absent , Abstain ,  
Vacant

Submitted by Finance Committee:  
  
/s/ Harley Reabe  
Harley Reabe

Passed and Adopted/Rejected this 19th  
day of May 2026.

/s/ Brian Floeter  
Brian Floeter

\_\_\_\_\_  
County Board Chairman

**REMOTE**  
Robert Grim

\_\_\_\_\_  
ATTEST: County Clerk  
Approve as to Form:

/s/ Dennis Mulder  
Dennis Mulder

\_\_\_\_\_  
Corporation Counsel

/s/ Don Lenz  
Don Lenz

|    | <b>CHECK DATE</b> | <b>CHECK NUMBER</b> | <b>PAYEE</b>          | <b>AMOUNT</b> |
|----|-------------------|---------------------|-----------------------|---------------|
| 25 |                   |                     |                       |               |
| 26 | 03/04/2026        | 222626              | Jacob Jamal Gonzalves | \$18.66       |
| 27 | 03/04/2026        | 222640              | Pamela Sue Engstrom   | \$17.40       |
| 28 | 04/15/2025        | 223180              | Brodie Wyatt Treder   | \$23.70       |
| 29 | 04/15/2025        | 223181              | Catherine Eckert      | \$30.00       |
| 30 | 04/15/2025        | 223184              | Davi Lamb             | \$27.60       |
| 31 | 04/15/2025        | 223186              | Erica Meade           | \$41.60       |

32

33

34 **BE IT FURTHER RESOLVED**, that a copy of this resolution be furnished to the Horicon  
35 Bank.

36

37 **NOTE:** The above checks contain the notation "Void after six months"

38

**ORDINANCE NO. 07-2026**

**Relating to: Rezone in the Town of Manchester  
Owner: Lake Farms LLC**

The County Board of Supervisors of Green Lake County, Green Lake, Wisconsin, duly assembled at its regular meeting begun on the 19<sup>th</sup> of May 2026, does ordain as follows:

1 **NOW, THEREFORE, BE IT ORDAINED** that the Green Lake County Zoning Ordinance,  
2 Chapter 350 as amended, Article IV Zoning Districts, Section 350-26 Official Map, as  
3 relates to the Town of Manchester, shall be amended as follows:  
4

5 **Owner:** Lake Farms LLC, **Agent:** Brian Schulz, **Location:** N480 State Road 73, **Parcel:**  
6 012-00690-0100. **Legal Description:** Located in Gov't Lot 1 of Section 36, T14N, R12E,  
7 Town of Manchester, ±3.1 acres. **Request:** The owners are requesting a rezone of ±3.1  
8 acres zoned A1, Farmland Preservation District, to R4, Rural Residential District. To be  
9 identified by Certified Survey Map.

10 **BE IT FURTHER ORDAINED**, that this ordinance shall become effective upon passage  
11 and publication.

Roll Call on Ordinance No. 07-2026

Submitted by Land Use Planning &  
Zoning Committee:

Ayes , Nays , Absent , Abstain

*/s/Charles Buss*

Charles Buss

Passed and Enacted/Rejected this 19<sup>th</sup>  
Day of May 2026.

*ABSENT*

William Boutwell

\_\_\_\_\_  
County Board Chairman

*/s/Brian Floeter*

Brian Floeter

\_\_\_\_\_  
ATTEST: County Clerk  
Approve as to Form:

*/s/Gene Thom*

Gene Thom

\_\_\_\_\_  
Jeffrey Mann, Corporation Counsel

*/s/LuAnn Mirr-Frank*

LuAnn Mirr-Frank

**ORDINANCE NO. 08-2026**

**Relating to: Rezone in the Town of Mackford  
Owner: Dale D. Lohrey**

The County Board of Supervisors of Green Lake County, Green Lake, Wisconsin, duly assembled at its regular meeting begun on the 19<sup>th</sup> of May 2026, does ordain as follows:

1 **NOW, THEREFORE, BE IT ORDAINED** that the Green Lake County Zoning Ordinance,  
2 Chapter 350 as amended, Article IV Zoning Districts, Section 350-26 Official Map, as  
3 relates to the Town of Mackford, shall be amended as follows:  
4

5 **Owner:** Dale D. Lohrey, **Agent:** Betsy Vande Brink, **Location:** Tichora Road, **Parcel:**  
6 010-00085-0300. **Legal Description:** Located in the SW ¼ of SE ¼ of Section 4, T14N,  
7 R13E, Town of Mackford, ±3.05 acres. **Request:** The owners are requesting a rezone of  
8 ±3.05 acres zoned A1, Farmland Preservation District, to R4, Rural Residential District.  
9 To be identified by Certified Survey Map.

10 **BE IT FURTHER ORDAINED**, that this ordinance shall become effective upon passage  
11 and publication.

Roll Call on Ordinance No. 08-2026

Submitted by Land Use Planning &  
Zoning Committee:

Ayes , Nays , Absent , Abstain

*/s/Charles Buss*

Charles Buss

Passed and Enacted/Rejected this 19<sup>th</sup>  
Day of May 2026.

*Absent*

William Boutwell

\_\_\_\_\_  
County Board Chairman

*/s/Brian Floeter*

Brian Floeter

\_\_\_\_\_  
ATTEST: County Clerk  
Approve as to Form:

*/s/ Gene Thom*

Gene Thom

\_\_\_\_\_  
Jeffrey Mann, Corporation Counsel

*/s/ LuAnn Mirr- Frank*

LuAnn Mirr-Frank

**ORDINANCE NO. 09-2026**

**Ordinance amending Green Lake County Code § 257-12, Violations and penalties, Vehicles, All-Terrain/Utility-Terrain**

The County Board of Supervisors of Green Lake County, Green Lake Wisconsin, duly assembled at its regular meeting begun on the 19th day of May, 2026, does ordain as follows:

1 **NOW, THEREFORE, BE IT ORDAINED**, that § 257-12, Violations and penalties, shall  
2 be amended as follows:

3  
4 § 257-12 Violations and penalties.

5 (i) Any person violating any provision of this chapter shall, upon conviction, forfeit  
6 a dollar amount not to exceed the maximum dollar amount of the forfeiture  
7 provided in the subsection(s) of Wisconsin Statutes violated, together with all  
8 applicable costs, and in default of payment of such forfeiture and costs shall be  
9 confined in the Green lake County Jail until such forfeiture and costs are paid,  
10 but not to exceed 30 days.

11 (ii) Any violation of any provision of this chapter without a penalty specified by  
12 statute shall have a cash deposit requirement of \$30.00 plus court costs. A  
13 cash deposit requirement of \$50.00 plus court costs will be required for a  
14 second violation of this section within a 12-month period.

15  
16 **BE IT FURTHER ORDAINED**, that this ordinance shall become effective upon passage  
17 and publication

Roll Call on Resolution No. 09-2026

Submitted by Public Safety & Judicial Committee:

Ayes , Nays , Absent , Abstain 0

\_\_\_\_\_  
Joe Gonyo

Passed and Enacted/Rejected this 19th day of May, 2026.

\_\_\_\_\_  
Sarah Allen

\_\_\_\_\_  
County Board Chairman

\_\_\_\_\_  
/s/ Don Lenz  
Don Lenz

\_\_\_\_\_  
ATTEST: County Clerk  
Approve as to Form:

\_\_\_\_\_  
Gene Thom

\_\_\_\_\_  
Corporation Counsel

\_\_\_\_\_  
Nancy Hiestand

**ORDINANCE NO. 10-2026**

**Ordinance Authorizing Highway Committee and Designee to Enter into Contracts with Municipalities within the County**

The County Board of Supervisors of Green Lake County, Green Lake Wisconsin, duly assembled at its regular meeting begun on the 19th day of May, 2026, does ordain as follows:

- 1 **NOW, THEREFORE, BE IT ORDAINED**, that § 9-27 D. shall be created as follows:
- 2
- 3 Pursuant to Wis. Stat. § 83.035, the Highway Committee or its designated official, the
- 4 Highway Commissioner, may enter into contracts with cities, villages, and towns within
- 5 the county borders to enable the county to construct and maintain streets and highways
- 6 in such municipalities.
- 7 **BE IT FURTHER ORDAINED**, that this ordinance shall become effective upon passage
- 8 and publication

Roll Call on Resolution No. 10-2026

Submitted by Highway Committee:

Ayes , Nays , Absent , Abstain 0

/s/Dennis Mulder

Dennis Mulder, Chair

Passed and Enacted/Rejected this 19th day of May, 2026.

/s/Chuck Buss

Chuck Buss, Vice Chair

\_\_\_\_\_  
County Board Chairman

\_\_\_\_\_  
Bob Schweder

\_\_\_\_\_  
ATTEST: County Clerk  
Approve as to Form:

\_\_\_\_\_  
Harley Reabe

\_\_\_\_\_  
Corporation Counsel

\_\_\_\_\_  
Charlie Wielgosh

## APPOINTMENTS TO BE MADE AT THE MAY 19, 2026 COUNTY BOARD

| <b>Appoint/Reappoint</b> | <b>Name</b>     | <b>Committee Name</b>          | <b>Term Ending</b> |
|--------------------------|-----------------|--------------------------------|--------------------|
| Appoint                  | Mary Iserman    | ADRC/Commission on Aging Board | 5/19/2028          |
| Reappoint                | Bob Schweder    | Lake Puckaway Rehab District   | 4/17/2028          |
| Reappoint                | Mike Skivington | Little Green Lake Rehab Dist   | 4/17/2028          |
| Reappoint                | Nancy Hiestand  | Golden Sands RC&D Rep          | 4/17/2028          |
| Appoint                  | Bill Boutwell   | Winnefox Library System        | 4/17/2028          |