



GREEN LAKE COUNTY

571 County Road A, Green Lake, WI 54941

Original Post Date: 10/11/2019

Amended Post Date:

The following documents are included in the packet for the County Board meeting on October 15, 2019:

- 1) Agenda
- 2) Draft minutes from the September 17, 2019 meeting
- 3) Resolution 17-2019 Cooperation Agreement for CDBG Program
- 4) Resolution 18-2019 Modify Health Insurance Plan Design and Update Personnel Policies and Procedures Manual
- 5) Budget Adjustments (2)
 - Emergency Management – Hazmat equipment grant
 - UW-Extension – carryover donation expense



Green Lake County Board of Supervisors
Meeting Notice

The Green Lake County Board of Supervisors will convene at the **Government Center** in Room #0902 in the City of Green Lake, Wisconsin on Tuesday, the **15th day of October, 2019 at 6:00 PM** for the regular meeting of the Board. Business to be transacted include:

Amended AGENDA*

County Board of Supervisors

- Dist. 1 Larry Jenkins
- Dist. 2 Vicki Bernhagen
- Dist. 3 Curtis Talma
- Dist. 4 David Abendroth
- Dist. 5 Peter Wallace
- Dist. 6 Brian Floeter
- Dist. 7 Charlie Wielgosh
- Dist. 8 Patricia Garro
- Dist. 9 Bill Boutwell
- Dist. 10 Sue Wendt
- Dist. 11 Harley Reabe
- Dist. 12 Robert Schweder
- Dist. 13 Kathleen Morris
- Dist. 14 Dennis Mulder
- Dist. 15 Katie Mehn
- Dist. 16 Joe Gonyo
- Dist. 17 Keith Hess
- Dist. 18 Richard Trochinski
- Dist. 19 Robert Lyon

**GREEN LAKE COUNTY
MISSION:**

- 1) Fiscal Responsibility
- 2) Quality Service
- 3) Innovative Leadership
- 4) Continual Improvement in County Government

- 1. Call to Order**
- 2. Roll Call**
- 3. Reading of the Call**
- 4. Pledge of Allegiance**
- 5. Minutes of 09/17/19 meeting**
- 6. Announcements**
- 7. Public Comment (3 minute limit)**
- 8. Correspondence**
- 9. Appearances**
 - Reports from Supervisors attending the Wisconsin Counties Association (WCA) conference
- 10. Resolutions**
 - Res. 17-2019 Cooperation Agreement for CDBG Program
 - Res. 18-2019 Modify Health Insurance Plan Design and Update Personnel Policies and Procedures Manual
- 11. Budget Adjustments**
 - Emergency Management – Hazmat equipment grant
 - UW-Extension – carryover donation expense
- 12. Committee Appointments**
- 13. Closed Session**
 - Motion to convene into Closed Session pursuant to WI §19.85(1)(g) to confer with legal counsel for the Board who is rendering oral or written advice concerning strategy to be adopted by the Board with respect to litigation in which it is involved. The case is Green Lake County et al. v. Purdue Pharma, et al.
- 14. *Reconvene in open session to take action, if appropriate, on matters discussed in Closed Session**
- 15. Departments to Report on November 12, 2019**
- 16. Future Agenda Items for Action & Discussion**
- 17. Adjourn**

Given under my hand and official seal at the Government Center in the City of Green Lake, Wisconsin, this 11th day of October, 2019.

Elizabeth A. Otto, Green Lake County Clerk

DRAFT

To be approved at the October 15, 2019 meeting

GREEN LAKE COUNTY

BOARD PROCEEDINGS

REGULAR SESSION

September 17, 2019

The Green Lake County Board of Supervisors met in regular session, Tuesday, September 17, 2019, at 6:00 PM in the County Board Room, Green Lake, Wisconsin for the regular meeting.

The Board was called to order by Harley Reabe, Chairman. Roll call taken - Present – 17, Absent – Brian Floeter-District 6, Joe Gonyo-District 16

<u>Supervisor</u>	<u>Supervisor Districts</u>
Larry Jenkins	1
Vicki Bernhagen	2
Curt Talma	3
David Abendroth	4
Peter Wallace	5
Charlie Wielgosh	7
Patti Garro	8
Bill Boutwell	9
Sue Wendt	10
Harley Reabe	11
Robert Schweder	12
Kathy Morris	13
Dennis Mulder	14
Katie Mehn	15
Keith Hess	17
Richard Trochinski	18
Robert Lyon	19

READING OF THE CALL

The Green Lake County Board of Supervisors will convene at the Courthouse at the Government Center in the City of Green Lake, Wisconsin on Tuesday the 17th day of September, 2019 at 6:00 PM for the regular meeting of the Board. Regular monthly business to be transacted includes:

CALL TO ORDER
ROLL CALL
READING OF THE CALL

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To be approved at the October 15, 2019 meeting

PLEDGE OF ALLEGIANCE

MINUTES OF 08/20/19

ANNOUNCEMENTS

PUBLIC COMMENT (3 MIN LIMIT)

CORRESPONDENCE

APPEARANCES

- Paul Gunderson, County Conservationist – update on Land Conservation Department activities

RESOLUTIONS

- Resolution 16-2019 Relating to Chairman Salary and Supervisor Per Diems for 2020-2022 Term

ORDINANCES

- Ordinance 15-2019 Rezone in the Town of Berlin: MNJ Development, LLC
- Ordinance 16-2019 Rezone in the Town of Green Lake: Town of Green Lake, Owner

DISCUSSION REGARDING ROLES AND RESPONSIBILITIES OF COUNTY ADMINISTRATOR
RECOMMENDATION FROM ADHOC AMBULANCE COMMITTEE REGARDING AMBULANCE
FEASIBILITY STUDY

BUDGET ADJUSTMENTS

- Corporation Counsel – training revenue
- HHS Public Health – Preparedness grant

COMMITTEE APPOINTMENTS

DEPARTMENTS TO REPORT ON October 15, 2019

FUTURE AGENDA ITEMS FOR ACTION & DISCUSSION

ADJOURN

Given under my hand and official seal at the Government Center in the City of Green Lake, Wisconsin this 12th day of September, 2019.

Elizabeth A. Otto

Green Lake County Clerk

PLEDGE OF ALLEGIANCE

1. The Pledge of Allegiance to the Flag was recited.

MINUTES OF 08/20/2019

2. **Motion/second (Wallace/Hess)** to approve the minutes of August 20, 2019 with no changes or corrections. Motion carried with no negative vote.

ANNOUNCEMENTS

3. The next County Board meeting will take place on October 15, 2019 at 6:00 PM.

PUBLIC COMMENT (3 Minute Limit)

4. Sheriff Mark Podoll outlined a search operation done using the drone assisting Marquette County with a missing person who was found safely. Podoll thanked his department for their efforts and the County Board

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To be approved at the October 15, 2019 meeting

for approving the purchase of the drone. Podoll also introduced Matt Vandekolk to the County Board as the replacement for Chief Deputy Mark Putzke who is retiring in January 2020.

CORRESPONDENCE

7. None

APPEARANCES

8. Paul Gunderson, County Conservationist, gave an update on the activities of the Land Conservation Department. Gunderson explained the Land & Water Resource Management 10 year plan and also outlined other goals and activities within the department.

RESOLUTIONS

9. Resolution 16-2019 Relating to Chairman Salary and Supervisor Per Diems for 2020-2022 Term. **Motion/second (Schweder/Boutwell)** to adopt Resolution No. 16-2019. No discussion. Roll call vote on motion to adopt Resolution 16-2019 – Ayes – 15, Nays – 2 (Bernhagen, Abendroth), Abstain – 0, Absent – 2 (Floeter, Gonyo). Resolution 16-2019 passed as adopted.

ORDINANCES

10. Ordinance 15-2019 Rezone in the Town of Berlin: MNJ Development, LLC. **Motion/second (Garro/Boutwell)** to enact Ord. No. 15-2019. No discussion. Roll Call vote on Motion to enact Ordinance 15-2019– Ayes – 17, Nays - 0, Absent – 2 (Floeter, Gonyo), Abstain – 0. Motion carried. Ordinance No. 15-2019 passed as enacted.
11. Ordinance 16-2019 Rezone in the Town of Green Lake: Town of Green Lake, Owner. **Motion/second (Abendroth/Mulder)** to enact Ord. No. 16-2019. No discussion. Roll Call vote on Motion to enact Ordinance 16-2019– Ayes – 17, Nays - 0, Absent – 2 (Floeter, Gonyo), Abstain – 0. Motion carried. Ordinance No. 16-2019 passed as enacted.

DISCUSSION REGARDING ROLES AND RESPONSIBILITIES OF COUNTY ADMINISTRATOR

12. Discussion held. **Motion/second (Abendroth/Bernhagen)** to postpone discussion until October 15 to allow time for further review of Corporation Counsel’s letter to supervisors regarding this matter. Roll Call vote on Motion to postpone – Ayes – 5 (Bernhagen, Talma, Abendroth, Garro, Morris), Nays – 12, Absent – 2 (Floeter, Gonyo), Abstain – 0. Motion failed. No further action taken.

RECOMMENDATION FROM ADHOC AMBULANCE COMMITTEE REGARDING AMBULANCE FEASIBILITY STUDY

DRAFT

To be approved at the October 15, 2019 meeting

13. Chair Reabe stated that the AdHoc Ambulance Committee has recommended approving the proposal from Strategic Management and Consulting, Inc. for the ambulance feasibility study. **Motion/second (Schweder/Boutwell)** to approve the recommendation from the AdHoc Ambulance Committee to retain Strategic Management and Consulting, Inc. for the ambulance feasibility study at a cost of \$24,500. Discussion held. Roll Call vote on Motion to approve – Ayes – 14, Nays – 3 (Talma, Abendroth, Trochinski), Absent – 2 (Floeter, Gonyo), Abstain – 0. Motion carried.

BUDGET ADJUSTMENTS

14. Corporation Counsel – increase revenue by \$1,100 for training revenue and adjust expense by \$191.40 for travel costs.

Motion/second (Abendroth/Boutwell) to approve budget adjustment as presented. Roll call vote – Ayes - 17, Nays - 0, Absent – 2 (Floeter, Gonyo), Abstain - 0. Motion carried.

15. HHS Public Health – increase revenue and expense by \$5,000 for Preparedness Grant award.

Motion/second (Hess/Wallace) to approve budget adjustment as presented. Roll call vote – Ayes - 17, Nays - 0, Absent – 2 (Floeter, Gonyo), Abstain - 0. Motion carried.

COMMITTEE APPOINTMENTS

16. None

DEPARTMENTS TO REPORT ON October 15, 2019

17. Chair Reabe stated that supervisors will provide reports from the Wisconsin Counties Association conference.

FUTURE AGENDA ITEMS FOR ACTION & DISCUSSION

18. None

ADJOURN

19. Chairman Reabe adjourned the meeting at 6:39 PM.

Respectfully Submitted,

Elizabeth Otto
County Clerk

RESOLUTION NUMBER 17-2019

Cooperation Agreement for CDBG Program

The County Board of Supervisors of Green Lake County, Green Lake, Wisconsin, duly assembled at its regular meeting begun on the 15th day of October 2019, does resolve as follows:

- 1 **WHEREAS**, Green Lake County has an identified a need and interest in joining the
- 2 Central Wisconsin Housing Region, which includes the counties of Adams, Green Lake,
- 3 Juneau, Marathon, Marquette, Portage, Waupaca, Waushara, and Wood, to provide
- 4 decent housing, and
- 5 **WHEREAS**, Green Lake County contemplates submitting jointly with the Central
- 6 Wisconsin Housing Region an application for funds under the Community Development
- 7 Block Grant (CDBG) housing program of the Wisconsin Division of Housing (DOH) for
- 8 the purpose of meeting those needs, and
- 9 **WHEREAS**, Green Lake County and the Central Wisconsin Housing Region desire to
- 10 and are required to, enter into a written cooperative agreement with each other to
- 11 participate in such CDBG program, and

Majority vote is needed to pass.

Roll Call on Resolution No. 17-2019

Submitted by Finance Committee:

Ayes , Nays , Absent , Abstain ,

Passed and Adopted/Rejected this 15th day of October, 2019.

Harley Reabe, Chair

/s/ Larry Jenkins

Larry Jenkins

/s/ Robert Lyon

Robert Lyon

County Board Chairman

Brian Floeter

ATTEST: County Clerk
Approve as to Form:

/s/ Dennis Mulder

Corporation Counsel

Dennis Mulder

12 **WHEREAS**, Green Lake County and the Central Wisconsin Housing Region understand
13 that Juneau County will act as the applicant (Lead), and will have the ultimate
14 responsibility to assume all obligations under the terms of the grant including assuring
15 compliance with all applicable laws and program regulations and performance of all
16 work in accordance with the grant contract.

17 **WHEREAS**, it is understood that the Department of Housing and Urban Development
18 and DOH have access to all participants' grant records and authority to monitor all
19 activities,

20 **NOW THEREFORE BE IT RESOLVED** pursuant to Wisconsin Statutes 66.0301, Green
21 Lake County and the Central Wisconsin Housing Region agree to cooperate in the
22 submission of an application for such funds, and agree to cooperate in the
23 implementation of the submitted CDBG program, as approved by the Department of
24 Administration.

25 **BE IT FURTHER RESOLVED** nothing contained in this agreement shall deprive any
26 municipality of any power or zoning, development control or other lawful authority which
27 it presently possesses.

RESOLUTION NUMBER 18-2019

**Modify Health Insurance Plan Design and
Update Personnel Policies and Procedures Manual**

The County Board of Supervisors of Green Lake County, Green Lake, Wisconsin, duly assembled at its regular meeting begun on the 15th day of October 2019, does resolve as follows:

- 1 **WHEREAS**, Green Lake County has requested inclusion through underwriting into the
- 2 Group Health Insurance Program offered by the Group Insurance Board and monitored
- 3 by the Department of Employee Trust Funds (ETF) (hereinafter ETF Group Health
- 4 Insurance Program) at an overall premium cost decrease of 14.3% with an estimated
- 5 annual fiscal savings of \$412,000; and
- 6 **WHEREAS**, the review of the County’s claims experience has been completed by Segal
- 7 Consulting and the risk of our group is much higher than the average of the State
- 8 program; therefore, Green Lake County will incur a *first* year annual surcharge in the
- 9 fourth category equating to \$280 per single plan and \$700 per family plan with an
- 10 estimated fiscal impact to the County of \$1,125,600; and
- 11 Majority vote is needed to pass.

Approved by Personnel Disapproved by Personnel

Roll Call on Resolution No. 18-2019

Submitted by Property & Insurance
Committee:

/s/ Vicki Bernhagen

Ayes , Nays , Absent , Abstain

Vicki Bernhagen, Chair
/a/ Patti Garro

Passed and Adopted/Rejected this 15th
day of October, 2019.

Patti Garro

/s/ Keith Hess

County Board Chairman

Keith Hess
/s/ David Abendroth

ATTEST: County Clerk
Approve as to Form:

David Abendroth

/s/ Richard Trochinski

Corporation Counsel

Richard Trochinski

12 **WHEREAS**, given that the risk of our group is much higher than the average of the
13 State program Green Lake County will incur a 50% *second* year annual surcharge in the
14 fourth category equating to \$140 per single plan and \$350 per family plan with an
15 estimated fiscal impact to the County of \$562,800; and

16 **WHEREAS**, once the year one and year two annual surcharges have been paid for
17 inclusion into the ETF Group Health Insurance Program no further surcharges will be
18 incurred; and

19 **WHEREAS**, The County's current health insurance carrier WCA Group Health Trust has
20 proposed a one (1) year contract with a 15% increase to our current Tier 1 premium rate
21 retaining the current deductible amounts of \$2,000 Single/\$4,000 Family with no change
22 to the employee premium contribution of 12%; and

23 **WHEREAS**, the WCA Group Health Trust has also proposed a one (1) year contract
24 with a 15% increase to our current Tier 2 high deductible plan retaining the current
25 deductible amounts of \$3,000 Single/\$6,000 Family with all costs going first to the
26 deductible with no change to the employee premium contribution of 8% at a total
27 estimated annual increased fiscal impact to the County for both Tier 1 and Tier 2 plans
28 of \$433,428; and

29 **WHEREAS**, WEA Trust has also submitted a proposal, essentially mirroring our current
30 GHT plan design, for a two (2) year contract with a 5.8% premium increase in the first
31 year of the contract and an experience modified rate for the second year with a
32 premium increase of 5.5% min – 8.0% mid – 11.0% max at a total 2-year estimated
33 increased fiscal impact to the County of \$671,500; and

34 **WHEREAS** historically, over the past five (5) years the regional ETF Group Health
35 Insurance Program premium insurance rates have increased on average 1.49% while
36 GHT premiums have increased on average 8%; and

37 **WHEREAS** given ETF Group Health Insurance Program historical data and projected
38 budgetary premium trends, by fiscal year 2022 the County will save an estimated
39 \$1,366,500 in comparison to GHT and an estimated \$694,300 in comparison to WEA, if
40 the County enrolls in ETF Group Health Insurance Program; and

41 **WHEREAS** given historical data and projected budgetary premium trends, by fiscal year
42 2023 the County will save an estimated \$2,766,000 in comparison to GHT and an
43 estimated \$1,866,000 in comparison to WEA, if the County enrolls in ETF Group Health
44 Insurance Program ; and

45 **WHEREAS** given this historical data analysis and projected budgetary premium trends,
46 by fiscal year 2023 the County will have saved an amount in excess of that needed to
47 cover the initial ETF Group Health Insurance surcharge costs and expects to continue
48 to benefit from ongoing compounded premium savings.

49 **NOW THEREFORE BE IT RESOLVED** that the Green Lake County Board of
50 Supervisors does approve enrolling in the Group Health Insurance Program offered by
51 the Group Insurance Board and monitored by the Department of Employee Trust Funds
52 (ETF) with the PO12 Plan Design which, in brief general summary, includes

- 53 • No Annual Medical Deductible or Copay with the exceptions of Emergency Room
54 (\$60),
- 55 • Durable Medical Equipment (20% up to \$500 per person) and Hearing Aids for
56 Adults (20% until plan pays \$1,000, then 100% of costs),
- 57 • Prescription Copay Level 1 (\$5 or less), Level 2 (20% w/ \$50 max), Level 3 (40%
58 w/\$150 max, Level 4 (\$50), Preventive (\$0 as federally required).

59 **BE IT FURTHER RESOLVED** that the County will pay 88% of the lowest cost plan
60 option with the employee paying any additional premium amount due based on their
61 personal plan choice; and

62 **BE IT FURTHER RESOLVED** that the County will provide eligible employees the option
63 to contribute pre-tax funds to an established HSA account. And, effective Fiscal Year
64 2020 the County will waive the established “sunset” date of December 31, 2021 for
65 active employees only for the use of existing HRA fund balances by allowing qualifying
66 employees to retain the existing HRA fund balance for utilization toward a qualifying
67 health care plan or allow their balance to revert back to the County to be used to offset
68 their personal health insurance premium cost contribution until such time as their HRA
69 fund balance is fully depleted; and

70 **BE IT FURTHER RESOLVED** that Health Insurance and Appendix sections of the
71 Personnel Policies and Procedures Manual be modified to reflect the changes adopted
72 herein.

73 **FISCAL NOTE:** is attached

74 Financial Projection Assumptions:

ETF State Health Plan projected annual premium rate increases	4% per year
GHT projected annual premium rate increases	15% / 8% / 8% / 8%
WEA projected annual premium rate increases	5.8% / 11.0% / 8% / 8%

***current and projected experience mod info leads to the assumption that second year of WEA proposal would be at highest amount proposed @ 11%

GHT 2019 Budget County Cost	\$ 2,889,518.00
GHT 2020 Proposed Costs @ 15% increase	\$ 3,322,945.70
GHT 2021 Estimated Costs @ 8% increase	\$ 3,588,781.36
GHT 2022 Estimated Costs @ 8% increase	\$ 3,875,883.86
GHT 2023 Estimated Costs @ 8% increase	\$ 4,185,954.57
2020 - 2023 GHT County Costs	\$ 14,973,565.49
2020 - 2022 State County Costs	\$ 9,421,072.78
*25 Single Plan	
*124 Family Plan	
* est. 4% annual premium increase	\$ (1,366,538.14)
2020 - 2023 State County Costs	\$ 12,207,536.18
*25 Single Plan	
*124 Family Plan	
* est. 4% annual premium increase	\$ (2,766,029.31)

GHT 2019 Budget County Cost	\$ 2,889,518.00
WEA 2020 Proposed Costs @ 5.8% increase	\$ 3,057,110.04
WEA 2021 Proposed Costs @ 11% increase	\$ 3,393,392.15
*** WEA 2022 Estimated Costs @ 8% increase	\$ 3,664,863.52
*** WEA 2023 Estimated Costs @ 8% increase	\$ 3,958,052.60
*** 2020 -2022 WEA Projected County Costs	\$ 10,115,365.71
*** 2020 -2023 WEA Projected County Costs	\$ 14,073,418.32
2020 - 2021 State County Costs	\$ 6,741,784.09
2020 - 2022 State County Costs	\$ 9,421,072.78
2020 - 2023 State County Costs	\$ 12,207,536.18
* est. 4% annual premium increase	
Difference w/State thru 2021 w/ 11% increase	\$ (291,281.90)
*** Difference w/State thru 2022 w/ 8% increase Yr 3	\$ (694,292.93)
*** Difference w/State thru 2023 w/ 8% increase Yr 3	\$ (1,865,882.14)

** Red numbers signify savings

GREEN LAKE COUNTY

Notice of Budgetary Adjustment

Unanticipated Revenue or Expense Increase or Decrease Not Budgeted

Date: August 20, 2019
 Department: UW Ext
 Amount: \$92.27
 Budget Year Amended: 2019

Source of Increase / Decrease and affect on Program:
 (If needed attached separate brief explanation.)

We would like to use our carryover donation account to purchase a crown and sash.

Revenue Budget Lines Amended:

Account #	Account Name	Current Budget	Budget Adjustment	Final Budget
				\$ -
				\$ -
				\$ -
				\$ -
Total Adjustment			\$ -	

Expenditure Budget Lines Amended:

Account #	Account Name	Current Budget	Budget Adjustment	Final Budget
19-101-13-55620-999-001	UWEX Program Donations	\$ 10,098.59	\$ (92.27)	\$ 10,006.32
19-100-13-55620-359-000	Fair Promotions		\$ 92.27	\$ 92.27
				\$ -
				\$ -
				\$ -
				\$ -
Total Adjustment			\$ -	

Department Head Approval: 

Date Approved by Committee of Jurisdiction: 9-10-19

Following this approval please forward to the County Clerk's Office.

Date Approved by Finance Committee: 9/25/19

Date Approved by County Board: _____

Per WI Stats 65.90(5)(a) must be authorized by a vote of two-thirds of the entire membership of the governing body.

Date of publication of Class 1 notice of budget amendment: _____

GREEN LAKE COUNTY

Notice of Budgetary Adjustment

Unanticipated Revenue or Expense Increase or Decrease Not Budgeted

Date: August 27, 2019
 Department: Emergency Management
 Amount: \$7,476.00
 Budget Year Amended: 2019

Source of Increase / Decrease and affect on Program:
 (If needed attached separate brief explanation.)

New State Hazmat Equipment Grant

Revenue Budget Lines Amended:

Account #	Account Name	Current Budget	Budget Adjustment	Final Budget
19-100-18-43528-000-000	Computer & Hazmat Respor	\$ -	\$ 7,476.00	\$ 7,476.00
				\$ -
				\$ -
				\$ -
Total Adjustment			\$ 7,476.00	

Expenditure Budget Lines Amended:

Account #	Account Name	Current Budget	Budget Adjustment	Final Budget
19-100-18-52812-533-000	Computer & Hazmat Respor	\$ -	\$ 7,476.00	\$ 7,476.00
		\$ -		\$ -
		\$ -		\$ -
				\$ -
				\$ -
				\$ -
Total Adjustment			\$ 7,476.00	

Department Head Approval: Doug V Podell

Date Approved by Committee of Jurisdiction: 9/11/19

Following this approval please forward to the County Clerk's Office.

Date Approved by Finance Committee: 9/25/19

Date Approved by County Board: _____

Per WI Stats 65.90(5)(a) must be authorized by a vote of two-thirds of the entire membership of the governing body.

Date of publication of Class 1 notice of budget amendment: _____