

**GREEN LAKE COUNTY
DEPARTMENT OF HEALTH & HUMAN SERVICES**

HEALTH & HUMAN SERVICES

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Post Date: 8/27/18

The following documents for the Family Resource Council meeting held on Thursday, August 23, 2018

- Resolution
- By-Laws
- EBDM Local and State Teams' Change Targets

HHS

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RESOLUTION NUMBER 19-2018

A Resolution to Create the Green Lake County Criminal Justice Collaborating Council

The County Board of Supervisors of Green Lake County, Green Lake, Wisconsin, duly assembled at its regular meeting begun on the 15th day of May 2018, does resolve as follows:

- 1 **WHEREAS**, Green Lake County has established the Green Lake County Treatment
- 2 Court Program;
- 3 **WHEREAS**, the mission of the Green Lake County Treatment Court Program is to
- 4 increase community safety and quality of life by breaking the cycle of drug and alcohol
- 5 addiction through a balance of accountability, treatment and rehabilitation as an
- 6 alternative to incarceration;
- 7 **WHEREAS**, in the past, Green Lake County has received State grant funding for the
- 8 Green Lake County Treatment Court Program pursuant to Section 165.95, *Wisconsin*
- 9 *Statutes*;

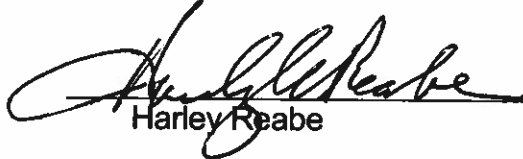
Roll Call on Resolution No. 19-2018

Submitted by Health and Human Services Committee:

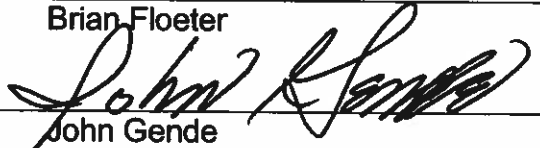
Majority vote is needed to pass.


Ayes 18, Nays 0, Absent 1, Abstain 0

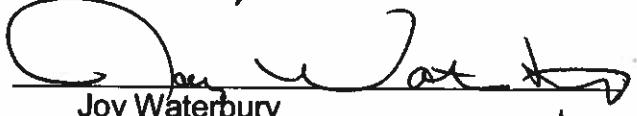
Passed and Adopted Rejected this 15th day of May 2018.

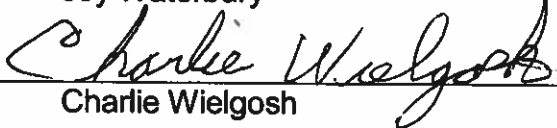

Harley Reabe

Brian Floeter

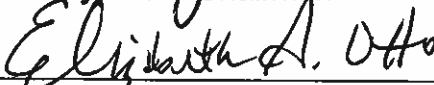

John Gende


Nancy Hoffmann

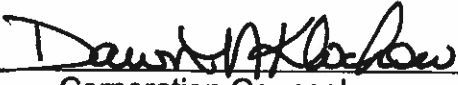

Joy Waterbury

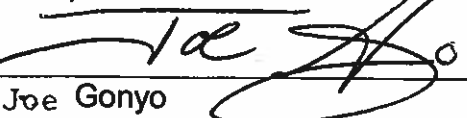

Charlie Wielgosh



County Board Chairman


Elizabeth A. Otto

ATTEST: County Clerk
Approve as to Form:


Corporation Counsel


Joe Gonyo


Richard Trochinski

10 **WHEREAS**, Section 165.95(5)(a), *Wisconsin Statutes*; requires that a county which
11 receives a grant under the statute create an oversight committee to advise the county in
12 administrating and evaluating its program;

13 **WHEREAS**, Section 165.95(5)(a), *Wisconsin Statutes*; requires that said oversight
14 committee consist of a Circuit Court Judge, the District Attorney or their designee, the
15 State Public Defender or their designee, a local law enforcement official, a
16 representative of the county, a representative of each other county agency responsible
17 for providing social services, including services relating to child welfare, mental health,
18 and the Wisconsin Works program, representatives of the Department of Corrections
19 and Health and Family Services; a representative from private social services agencies,
20 a representative of substance abuse treatment providers; and other members as
21 determined by the County.

22 **WHEREAS**, creation of an oversight committee will improve the administration of justice
23 and promote public safety by providing assistance and guidance to the Green Lake
24 County Treatment Court Program; and

25 **WHEREAS**, creation of an oversight committee in the form of a Criminal Justice
26 Collaborating Council will allow agencies participating in the criminal justice system to
27 review, research, and recommend criminal justice initiatives through collaboration
28 efforts.

29 **NOW THEREFORE BE IT RESOLVED**, The Green Lake County Board of Supervisors
30 hereby creates a treatment court oversight committee named the Green Lake County
31 Criminal Justice Collaborating Council;

32 **BE IT FURTHER RESOLVED**, The Council shall advise the County in administrating
33 and evaluating the Green Lake County Treatment Court Program;

34 **BE IT FURTHER RESOLVED**, The Council shall review the policies, programs, budget,
35 expenditures, and grant applications of the Green Lake County Treatment Court
36 Program. It may also make recommendations to the justice partners, the Law
37 Enforcement Committee, the Health and Human Services Board, and County Board on
38 criminal justice issues;

39 **BE IT FURTHER RESOLVED**, The members of the Council shall be:

- 40 a. The Green Lake County Circuit Court Judge.
- 41 b. The Green Lake County County Administrator or their designee.
- 42 c. The Sheriff or their designee.
- 43 d. The Jail Administrator or their designee.
- 44 e. The Green Lake County District Attorney or their designee.
- 45 f. The State Public Defender or their designee.

- 46 g. The Green Lake County Director of Health and Human Services, or their
47 designee.
- 48 h. The Department of Corrections-Division of Community Corrections Supervisor for
49 Green Lake County, or their designee.
- 50 i. A member or members of the local Law Enforcement Departments.
- 51 j. The Green Lake County Public Health Nurse or their designee.
- 52 k. The Green Lake County Corporation Counsel or their designee.
- 53 l. The Green Lake County County Board Chair or their designee.
- 54 m. A Mayor or City Manager of a local municipality.
- 55 n. The Treatment Court Coordinator or their designee.
- 56 o. A lay citizen.

57 **BE IT FURTHER RESOLVED**, those members of the committee who do not hold
58 elected or appointed positions for Green Lake County or the State of Wisconsin shall be
59 appointed by the County Board Chair upon confirmation by the County Board.

60 **BE IT FURTHER RESOLVED**, Officers of the Council shall be Chair, Vice Chair, and
61 Secretary.

62 **BE IT FURTHER RESOLVED**, Officers of the Council shall be set by the Council, the
63 chair, or upon petition by three members of the Council.

64 **BE IT FURTHER RESOLVED**, The Secretary of the Council shall cause minutes of its
65 meetings to be recorded and timely filed with the County Clerk.

66 **BE IT FURTHER RESOLVED**, Members shall serve without compensation and without
67 reimbursement of expenses.

68 **BE IT FURTHER RESOLVED**, The Council shall continue in existence until abolished
69 by a Resolution of the County Board, or when the State discontinues grant funding for
70 the Treatment Court, whichever occurs first.

Green Lake County Criminal Justice Collaborating Council

By-Laws

Article I: Name

The name of this Council shall be the Green Lake County Criminal Justice Collaborating Council. It will be referred to as the Council throughout these By-laws.

Article II: Creation

The Council is created by resolution adopted by the Green Lake County Board of Supervisors.

Article III: Mission

The principal mission of the Council is to improve the administration of justice and promote public safety through planning, research, education, and system-wide coordination of criminal justice initiatives. The initial mission of the Council shall be to assist and guide the Green Lake County Treatment Court program. The Council shall review the Treatment Alternatives Diversion (TAD) grant, review their expenditures, and assist with the development of their programs to help enable the Green Lake County Treatment Court program to meet their mission.

Article IV: Structure

Section A: Membership

The voting members of the Council are:

- A Circuit Court Judge
- County Administrator
- Sheriff
- Jail Administrator
- District Attorney
- State Public defender
- Department of Health and Human Services Director
- Department of Corrections-Division of Community Corrections Field Supervisor for Green Lake County
- Members of the local law enforcement communities
- Public Health Nurse
- County Board Chair
- Mayor, City Manager
- Lay Citizen

Council members may designate another competent person to represent them and vote at Council meetings.

Section B: Authority of the Council:

The Council shall review the policies, programs, budget, expenditures, and grant applications of Green Lake County Treatment Court program. It may make recommendations to the justice partners, the Law Enforcement Committee, the Human Services and Health Board, and County Board on criminal justice issues.

Section C: Subcommittees and Ad Hoc Committees

The Council may authorize the formation of Subcommittees and Ad Hoc Committees to deal with specific problems or issues. Standing Committees, Subcommittees and Ad Hoc Committees shall report their information and recommendations to the Council.

Section D: Meetings

1. Meeting of the Council shall be set by the Council, the chair, or upon petition by three members of the Council. Notice of Council, Subcommittees, and Ad Hoc Committee meeting times and locations shall be provided to all members and duly posted in compliance with open meetings statutes.
2. Minutes of the Council meetings shall be recorded and distributed to all members of the Council.
3. A quorum is a simple majority of the membership described in Section A.

Article V: Structure

Section A: Officers

The Council shall elect a chair, vice chair, and secretary. The Council shall elect at the first meeting of the year a chair, vice-chair, and secretary for a term of one year. The chair, vice chair, and secretary shall serve until the next election is held.

Section B: Duties of Officers

The chair shall preside at all meetings. The vice-chair shall preside in the absence of the chair. The program supervisor of the Green Lake County Treatment Court Program shall be responsible for assuring compliance with the Open Meetings Law. The secretary shall be responsible for preparation of minutes of meetings.

Article VI: Change in By-Laws

The Council by 2/3rds vote of the authorized voting members shall be permitted to amend these by-laws.

DRAFT

EBDM Local and State Teams' Change Targets

Chippewa County Change Targets

1. High Volume Criminal Justice System Individuals Pretrial and Post Conviction
2. Jail Programming
3. Deferred Acceptance of Guilty Plea (DAGP) and Intoxicated Driver Intervention Program (IDIP)
4. Process 4-Call for Service (CFS) Coding and Crime Mapping
5. Develop and implement Pretrial Pilot Project

La Crosse County Change Targets

1. Effective use of diversion and deferred prosecution diverts lower risk individuals from harmful effects as a result of justice system involvement and to utilize risks and needs assessments to inform plea negotiations and conditions of DOC supervision.
2. Current practice allows warrants to be issued for the collection of fines, costs, and child support. Develop best way to collect money for nonpayment obligations, including child support. Awaiting guidance from Director of State Courts Office.
3. Develop and implement Pretrial Pilot Project

Marathon County Change Targets

1. Establish a Continuum of Services and Interventions to Prevent and Respond to Justice Involved Individuals with Mental Health Issues
2. Develop and implement Pretrial Pilot Project

Outagamie County Change Targets

1. Law Enforcement Response
2. Develop and implement Pretrial Pilot Project
3. Expediting and Streamlining Case Processing
4. Expediting Referrals to Treatment, Alternative, and Diversion Programs

Rock County Change Targets

1. Develop and implement Pretrial Pilot Project
2. Criminogenic Risk Screens and Assessments
3. Pre-Charge Diversion Program
4. Enhanced Deferred Prosecution Program
5. Behavioral Health Information Sharing: Mental Health Flags and Crisis Strategy Information Forms
6. Stakeholder Engagement & Education

Waukesha County Change Targets

1. Pretrial Workgroup
 - a. Implement OWI Risk Assessment Tool to assign level of supervision based on low, moderate, and high-risk defendants in the Intoxicated Driver Intervention Program
 - b. Develop and implement Pretrial Pilot Project
2. Case Processing Workgroup
 - a. Identify and reduce case processing delays
 - b. Explore the implementation of pretrial conferencing
 - c. Explore pre-charge diversion opportunities
3. Mental Health Workgroup
 - a. Implement mobile crisis assessment by July 1, 2016
 - b. Increase Crisis Intervention Team (CIT) training for Law Enforcement
 - c. Explore creation of a respite care facility in Waukesha County
 - d. Improve Jail release/discharge planning process for mentally ill offenders
4. Victims' Rights Workgroup
 - a. Increase the collection of restitution for victims of crime in Waukesha County
 - b. Increase the opportunity for victims' meaningful participation in the justice system

Eau Claire County Change Targets

1. Universal Utilization of Assessment Tools
 - a. PROXY - Felony custodial arrests, Diversion Program/Charging
 - b. COMPAS - Cash bonds, Sentencing, Probation Supervision
2. Research Based Charging Process
 - a. Pre-Charge Diversion Program
 - b. Pre-charging Conferences
3. Risk-Based Custodial Arrest and Pretrial Release Process
 - a. Felony custodial arrests
 - i. Low-risk not held on cash bond unless Wisconsin Supreme Court bond factors present.
 - b. Cash bonds
 - i. Expedited cash bond review based upon pretrial COMPAS information.
4. Evidence-Based Sentencing Practices
 - a. Probation supervision
 - i. Reserved for medium and high-risk individuals, absent compelling public interest
 - b. Incarceration
 - i. Jail imposed as condition of probation only as minimally necessary
 - ii. Prison reserved for situations in which a compelling safety need is present or a COMPAS
5. Evidence-Based Probation Supervision Process
 - a. Dosage based probation
 - b. Minimal amount of incarceration necessary to provide break in chain of behavior

Milwaukee County Change Targets

1. Crisis Intervention Training/Crisis Intervention Partners/Chronic Consumer Stabilization Initiative
 - a. Continued expansion of CIT
 - b. Work with law enforcement to collaboratively identify high system utilizers and develop robust response to ensure needs are being met by entities outside of the criminal justice system.
2. Risk and Evidence-Based Pretrial Decision-Making
 - a. Public Safety Assessment (PSA) – validated pretrial risk instrument
 - b. Risk-based pretrial release
 - c. Differential pretrial supervision based on pretrial risk-level & UNCOPE
 - d. Use of LSI-R:SV to screen for risk/needs and preliminary Early Interventions eligibility
3. Using Risk/Needs Information to Identify Cases for Diversion or Deferred Prosecution
 - a. Early Interventions:
 - i. Pre-Charge Diversion Program
 - ii. Pre-charging Conferences
 - iii. Post-Plea Deferred Prosecution Program
4. Better Stewardship of Probation Resources-“Dosage Probation”
 - a. Duration and conditions of probation are determined by risk and need.
 - b. Allows for early termination of probation once proper dosage of supervision and services is complete

State Team Change Targets

Risk Assessment Tools/EBP

1. Expand use of risk assessments
 - by law enforcement at point of contact.
 - between the time that an individual is booked into jail and their initial appearance.
 - to inform decisions regarding pre-charge diversion programs, treatment courts, and deferred prosecution.
 - to inform sentencing decisions regarding appropriate conditions of supervision to address criminogenic needs.
2. Reform statutes regarding pretrial release, using technical assistance, Wisconsin bill drafts, and statutes from other states as resources.

Diversion/Enhance Behavioral Change Interventions

1. Pursue changes to current law that terminates disability benefits, rather than suspending benefits, for individuals incarcerated for longer than 30 days.
2. Increase utilization of evidence-based programming for Behavior Change (i.e. CBT, ACT, etc.).
3. Develop model pilot jail reentry programs in local jurisdictions to assure that all jails provide a Reentry Planning Process for individuals in jail longer than 60 days. These pilots will be used to facilitate further replication and expansion.

Behavior Response

1. Implement use of the behavior response matrix for all Department of Community Corrections regions.
2. Develop and implement structured behavior response plans for:
 - Problem Solving Courts throughout Wisconsin.

- Pretrial Supervision programs throughout Wisconsin.
3. Develop and implement Diversion/Deferred Prosecution standards to include a structured behavior response plan.

Professional Development

1. Statewide training for dispatchers and 9-1-1 operators
2. Make CIT training available to all law enforcement first-level responders (officers and dispatchers/9-1-1) statewide
3. Provide consistent training to judges, defense attorneys and prosecutors on evidence-based plea negotiations

System-wide Collaboration

1. Increase the number of local Criminal Justice Coordinating Councils in Wisconsin.
2. In counties and tribes that currently have an established CJCC, encourage awareness and participation in the EBDM process, and develop the resources and tools necessary to do so.
3. Provide public education and outreach efforts for the EBDM Initiative, and incorporate the needs/efforts of the change target workgroups into an overall EBDM Communication Strategy.

Developing Model Policies/Practices

1. Develop a web-based EBDM Model Policies Guidance Resource for use by law enforcement, prosecutors, defense counsel, and judges.

ADDED

1. Dosage Probation – The “dosage” model of probation suggests that the length of supervision should be determined by the number of hours of intervention necessary to reduce risk, rather than an arbitrarily (or customarily) established amount of time (e.g., 3 years, 5 years).
Following a pilot in Milwaukee County in Phase III of EBDM, DOC seeks to continue to expand and effectively utilize the principles and concepts of dosage probation throughout Region 3, as well as the entire division.